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12	IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF CALIFORNIA	
13	OAKLAND DIVISION	
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15	CENTER FOR BIOLOGICAL DIVERSITY, DEFENDERS OF WILDLIFE, SIERRA	Case No. 4:19-cv-05206-JST
16	CLUB, NATURAL RESOURCES	Related Cases: No. 4:19-cv-06013-JST
17	DEFENSE COUNCIL, NATIONAL PARKS CONSERVATION ASSOCIATION,	No. 4:19-cv-06812-JST
18	WILDEARTH GUARDIANS, and THE HUMANE SOCIETY OF THE UNITED	PLAINTIFFS' JOINT OPPOSITION TO DEFENDANT-INTERVENORS' JOINT
19	STATES,	MOTION FOR EXPEDITED DECISION WITHOUT ORAL ARGUMENT ON MOTION
20	Plaintiffs,	FOR STAY PENDING APPEAL
21	v. DEB HAALAND, U.S. Secretary of the	Judge: Hon. Jon S. Tigar
22	Interior, U.S. FISH AND WILDLIFE SERVICE, GINA RAIMONDO, U.S.	
23	Secretary of Commerce, and NATIONAL	
24	MARINE FISHERIES SERVICE,  Defendants,	
25	and	
26	STATE OF ALABAMA, et al.,	
27	Defendant-Intervenors.	
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## INTRODUCTION<sup>1</sup>

There is no good cause for this Court to decide Defendant-Intervenors' motion for a stay pending appeal on an expedited basis and without oral argument. Defendant-Intervenors fail to demonstrate any concrete harm or prejudice that would occur from this Court deciding the stay motion in the normal course, which Defendant-Intervenors acknowledge could be done within a little over two months after the motion is fully briefed. As this Court has already recognized, the only substantial harm at issue in this matter would be from any continued application of the 2019 Endangered Species Act regulations (the "2019 ESA Rules")<sup>2</sup> that Plaintiffs have challenged and the Court has vacated in its Order Granting Motion to Remand and Vacating Challenged Regulation, ECF 168<sup>3</sup> ("Order") and not from reinstatement of the prior ESA rules, which had previously been in effect for over 35 years. Moreover, when Federal Defendants engage in a new rulemaking process with regard to the 2019 ESA Rules, Defendant-Intervenors will have their full rights available under the Administrative Procedure Act ("APA") to participate and address their concerns. For these reasons, the Court should deny Defendant-Intervenors' motion for expedited decision without oral argument on their motion for stay pending appeal.

## **ARGUMENT**

Throughout this litigation, Plaintiffs have repeatedly detailed the harm resulting from application of the 2019 ESA Rules, as well as the legal disruptions and public confusion that would occur from leaving the 2019 ESA Rules in place as opposed to reinstating the prior, longstanding regulatory regime. *See, e.g.*, ECF 135; ECF 149 at 12–21. The Court agreed with these assertions in denying the Federal Defendants' motion to stay the case (ECF 138) and in its latest Order. Consequently, full consideration and oral argument on Defendant-Intervenors'

<sup>&</sup>lt;sup>1</sup> Plaintiffs are filing the same joint opposition in each of the three related cases.

<sup>&</sup>lt;sup>2</sup> The challenged ESA regulations are: 84 Fed. Reg. 45,020 ("Section 4 Rule"), 84 Fed. Reg. 44,753 ("Section 4(d) Rule"), and 84 Fed. Reg. 44,976 ("Section 7 Rule").

<sup>&</sup>lt;sup>3</sup> Unless otherwise noted, all ECF references are to numbers from the earliest filed case, *Center for Biological Diversity v. Haaland*, No. 4:19-cv-5206-JST (N.D. Cal. filed Aug. 19, 2019).

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latest stay motion is warranted. By contrast, the three arguments advanced by Defendant-Intervenors to support an expedited decision without oral argument on their stay motion have no merit and should be rejected.

First, Defendant-Intervenors fail to identify any "irreparable procedural injury" resulting from the Court's Order. ECF 173 at 3. While Defendant-Intervenors' stay motion vaguely references case law regarding the importance of the notice-and-comment process under the APA, the Court's Order did not cause an APA violation. Defendant-Intervenors have been full participants in these related cases since the outset, and have submitted briefs in response to the Federal Defendants' motion for a voluntary remand. Furthermore, Defendant-Intervenors have already filed notices of appeal, and an expedited decision is not necessary to allow them to "fully exercise their appellate rights to seek judicial review" of the Order. Furthermore, when Federal Defendants engage in any new rulemaking process with regard to the 2019 ESA Rules, Defendant-Intervenors will have their full rights under the APA to comment on those proposed rules.

Second, Defendant-Intervenors fail to identify any "significant substantive harm" that would result from the Court deciding the stay motion in the normal course, citing only unspecified "uncertainty" in and "costly adaptation" to the prior regulatory process. ECF 173 at 3–4. This argument is not well taken. The regulatory framework prior to the 2019 ESA Rules was in effect for more than 35 years. The parties to this action, including Federal Defendants and State Plaintiffs, have decades of experience implementing these pre-2019 regulations, and there is extensive federal court analysis and precedent governing those rules, including multiple U.S. Supreme Court decisions. The Court's Order returning the regulatory framework to that status quo is the least disruptive and uncertain for the parties, the public, and the courts, while (as discussed below) mitigating the environmental harms caused by implementation and application of the 2019 ESA Rules. *See Cal. by & Through Becerra v. Azar*, 501 F. Supp. 3d 830, 843 (N.D. Cal. 2020) ("[V]acating the agency's action simply preserves a status quo that has existed since

at least the early 1990's while the agency takes the time it needs to give proper consideration to the matter").

Third, and contrary to the Defendant-Intervenors' contention, there is the potential for significant harm and prejudice to Plaintiffs from curtailing their ability to fully oppose the stay motion. Plaintiffs have already addressed their substantial concerns with any course of action that leaves the 2019 ESA Rules in place for any significant length of time, *see* ECF 135 at 6–11; ECF 145 at 6–7, and the Court previously found that harm from the application of the 2019 ESA Rules warranted denial of Federal Defendants' prior attempt to stay the litigation. ECF 145 at 21–23.

In their remand motion, Federal Defendants conceded that the 2019 ESA Rules have substantial substantive and procedural flaws, and that their continued implementation would cause confusion and disruption. ECF 146 at 23–25. Furthermore, Plaintiffs' "prior position" that Federal Defendants' remand motion be decided on the papers is entirely consistent with their position here. *See* ECF 173 at 4. Not only did all parties to this action consent to that request, but that consensus was reached to address *Defendant-Intervenors*' concern about continuing to brief Plaintiffs' summary judgment motions while the Court considered Federal Defendants' remand motion, *see* ECF 147, as well as to prevent the invalid 2019 ESA Rules from remaining in force and continuing to cause substantial harm to listed species and their habitat any longer than was necessary to decide the remand motion.

Finally, Plaintiffs are seriously considering filing a motion to alter or amend the judgment pursuant to Rule 59(e) of the Federal Rules of Civil Procedure, in light of the significant legal violations in the 2019 ESA Rules, and the Supreme Court's procedural ruling in *Louisiana v. Am. Rivers*, -- S.Ct. --, No. 21A539, 2022 WL 1019417 (Apr. 6, 2022), which is central to Defendant-Intervenors' stay motion. Therefore, Plaintiffs believe that this Rule 59(e) motion should be heard by the Court concurrently with Defendant-Intervenors' stay motion on October 20.

1 **CONCLUSION** 2 For the foregoing reasons, Plaintiffs respectfully request that the Court deny Defendant-3 Intervenors' request to expedite consideration without oral argument of their motion for a stay 4 pending appeal, and allow Plaintiffs to fully respond to this stay motion. 5 Respectfully submitted this 25<sup>th</sup> day of July, 2022. 6 7 s/Kristen L. Boyles KRISTEN L. BOYLES (CSBA # 158450) 8 PAULO PALUGOD (WSBA # 55822)\* **EARTHJUSTICE** 9 810 Third Avenue, Suite 610 Seattle, WA 98104 10 Ph: (206) 343-7340 kboyles@earthjustice.org 11 ppalugod@earthjustice.org 12 ANDREA A. TREECE (CSBA # 237639) **EARTHJUSTICE** 13 50 California Street, Suite 500 San Francisco, CA 94111 14 Ph: (415) 217-2089 atreece@earthjustice.org 15 Attorneys for Plaintiffs Center for Biological 16 Diversity, Defenders of Wildlife, Sierra Club, National Parks Conservation Association, 17 WildEarth Guardians, and The Humane Society of the United States 18 REBECCA RILEY (ISBA # 6284356)\* 19 NATURAL RESOURCES DEFENSE COUNCIL 20 North Wacker Drive, Suite 1600 20 Chicago, IL 60606 Ph: 312-651-7900 21 rriley@nrdc.org 22 Attorney for Natural Resources Defense Council 23 KARIMAH SCHOENHUT (DCB #1028390)\* SIERRA CLUB 24 50 F. St. NW, 8th Floor Washington, DC 20001 25 Ph: 202-548-4584 karimah.schoenhut@sierraclub.org 26 Attorney for Sierra Club 27 28

PLAINTIFFS' JOINT OPPOSITION TO MOTION FOR EXPEDITED DECISION ON STAY MOTION Case No. 4:19-cv-05206-JST

RYAN ADAIR SHANNON (OSB # 155537)\* CENTER FOR BIOLOGICAL DIVERSITY P.O. Box 11374 Portland, OR 97211 Ph: 503-283-5474 ext. 407 rshannon@biologicaldiversity.org Attorney for Center for Biological Diversity \*Admitted pro hac vice \*\* In compliance with Civil Local Rule 5-1(h)(3), the filer of this document attests that all signatories listed have concurred in the filing of this document. 

CERTIFICATE OF SERVICE I hereby certify that on today's date, I electronically filed the foregoing document with the Clerk of the Court using the CM/ECF system, which will send notification of this filing to the attorneys of record and all registered participants. Dated: July 25, 2022. <u>s/ Kristen L. Boyles</u> KRISTEN L. BOYLES (CSBA # 158450) 

PLAINTIFFS' JOINT OPPOSITION TO MOTION FOR EXPEDITED DECISION ON STAY MOTION Case No. 4:19-cv-05206-JST