CHATTEN-BROWN & CARSTENS LLP Jan Chatten-Brown (SBN 050275), jcb@cbce Josh Chatten-Brown (SBN 243605), jrcb@cbc 302 Washington Street, #710 San Diego, CA 92103 619-940-4522; 310-798-2400 Fax: 310-798-2402		ELECTRONICALLY FILED Superior Court of California, County of San Diego 07/09/2019 at 03:45:00 PM Clerk of the Superior Court By Linda Sheffa,Deputy Clerk
Attorneys for Petitioner Sierra Club		
SUPERIOR COURT OF T	THE STATE	<b>OF CALIFORNIA</b>
FOR THE COUNTY OF SAN DIEGO		
SIERRA CLUB,	CASE N	O.: 37-2018-00043084-CU-TT-CTL
Petitioner, v.	WRIT O	ND AMENDED PETITION FOR F MANDATE AND COMPLAINT R DECLARATORY RELIEF
COUNTY OF SAN DIEGO, and DOES 1-20, Respondents.	Date: Time: Dept.: Judge:	December 13, 2019 1:30 p.m. C-69 Hon. Katherine Bacal
RCS HARMONY PARTNERS, LLC; INTEGRAL COMMUNITIES; INTEGRAL COMMUNITIES, LLC; THE EDEN HILLS PROJECT OWNER, LLC; SUNROAD OTAY PARTNERS, L.P.; SUNROAD ENTERPRISES; and DOES 21-40, Real Parties in Interest.	Pu	IMAGED FILE JFORNIA ENVIRONMENTAL QUALITY ACT) b. Res. Code §§ 21000 et seq. CCP §§ 1085, 1094.5 .ction Filed: August 23, 2018

1	TABLE OF CONTENTS
2	Page No.
3	INTRODUCTION
4	The County Has Adopted a New Climate Action Plan, Which Has Been
5	Challenged As Inadequate7
6	The County Has Approved New Developments That Will Increase Driving
7	and Create New Greenhouse Gas Emissions That Are Not Adequately Mitigated
8	
9	The County Is Pursuing an Improper Policy of Automatically Deleting Emails That CEQA Designates As Documents Belonging in the
10	Administrative Record
11	The County Is Improperly "Batching" Projects in an Attempt to Avoid
12	the Limitation on the Number of General Plan Amendments It Can
13	Adopt in a Year
14	JURISDICTION AND VENUE
15	PARTIES14
16	BACKGROUND AND STATEMENT OF FACTS
17	
18	Adoption of the 2011 County General Plan Update and Adoption of the Climate Action Plan as Mitigation for Increased Greenhouse Gas
19	Emissions
20	Challenges to the Climate Action Plan and Their Current Status
21	
22	County Guidelines Allow the Use of Greenhouse Gas Emissions Obtained Offsite From the Project, Including Outside the County and
23	Outside the Country
24	The Individual Development Projects Challenged Herein
25	Creanhauga Cas Offasts for the Individual Projects Are Inconsistant
26	Greenhouse Gas Offsets for the Individual Projects Are Inconsistent With the Mitigation Adopted for the 2011 General Plan
27	The County's Autodelete Policy Makes Preparation of a Legally Compliant
28	Administrative Record Under CEQA Impossible, in Violation of CEQA
	Printed on Recycled Paper

1	The County Attempts to Avoid Government Code Section 65258(b)'s	
2	Limitation on Amending General Plans More Than Four Times a Year By "Batching" Multiple Amendments and Adopting Them All As a	
3	Single Amendment	25
4	FIRST CAUSE OF ACTION	
5	(VIOLATION OF CEQA, PUBLIC RESOURCES CODE SECTIONS 21002 AND 21081, CEQA GUIDELINES 15126.4)	26
6		
7	SECOND CAUSE OF ACTION (VIOLATION OF CEQA, PUBLIC RESOURCES CODE	• 0
8	SECTION 21167.6)	29
9	THIRD CAUSE OF ACTION	
10	(FOR DECLARATORY RELIEF OF THE COUNTY'S RIGHTS AND DUTIES UNDER GOVERNMENT CODE SECTION 65358(b)	
11	REGARDING BATCHING OF AMENDMENTS TO A MANDATORY	20
12	ELEMENT OF COUNTY'S GENERAL PLAN)	30
13	PRAYER	31
14		
15 16		
17		
18		
19		
20		
21		
22		
23		
24		
25		
26		
27		
28		
	Printed on Recycled Paper	
	3	

1	TABLE OF AUTHORITIES	
2	STATE CASES	Page No.
3	County of Orange v. Superior Court of Orange County	
4	(2003) 113 Cal. App. 4th 1	10
5		
6	<i>DeVita v. Cty. of Napa</i> (1995) 9 Cal. 4th 763	11
7		
8 9	Laurel Heights Improvement Assn. v. Regents of the University of California (1988) 47 Cal.3d 376	
10	No Oil, Inc. v. City of Los Angeles	
11	(1974) 13 Cal.3d 68	
12	Protect Our Water v. County of Merced	
13	(2003) 110 Cal.App.4th 362	29
14	Salby Realty Co. y. City of San Buenayentura	
15	Selby Realty Co. v. City of San Buenaventura (1973) 10 Cal.3d 110	11
16		
17	Sierra Club v. County of San Diego (2014) 231 Cal.App.4th 1152	6, 16
18 19		,
20		
20		
22		
23		
24		
25		
26		
27		
28		
	Printed on Recycled Paper	
	4	

1	STATUTES
2	PUBLIC RESOURCES CODE
	§ 21000
3	§ 21002
4	§ 21063
5	§ 21080
3	§ 21081
6	§ 21081.5
7	§ 21081.6
8	§ 21152
8	§ 21167
9	§ 21167.5
10	§ 21167.6
-	§ 21167.7
11	§ 21168
12	§ 21168.5
13	
	CODE OF CIVIL PROCEDURE
14	§ 1085
15	ة 13 ي الم
16	
	CA CODE OF REGULATIONS TITLE 14 (CEQA GUIDELINES)
17	§ 15126
18	8 15126.2
19	§ 15126.4
-	
20	HEALTH AND SAFETY CODE
21	§ 38550
22	§ 38562
22	§ 38566
23	ι · · · · · · · · · · · · · · ·
24	GOVERNMENT CODE
	§ 65258
25	§ 65300.5
26	§ 65302
27	§ 65358
28	
	Printed on Recycled Paper

#### INTRODUCTION

1. Petitioner Sierra Club ("Petitioner" or "Sierra Club") files this Petition for Writ of Mandate seeking to require the County of San Diego to rescind and set aside certain land use approvals and entitlements that the County made and granted in violation of its statutory duty to not approve environmentally damaging projects without adopting all feasible mitigation for such harm.

2. Specifically, Petitioner seeks a Writ of Mandate ordering the County of San Diego to set aside its July 25, 2018 approvals of three development projects located in undeveloped areas of the County until the County has fully complied with the California Environmental Quality Act ("CEQA"), Public Resources Code sections 21000, et seq., regarding its mandatory duty under Public Resources Code sections 21002 and 21080 to refrain from approving projects that may significantly harm the environment unless it has adopted all feasible measures to mitigate that harm. Petitioner also seeks a declaration that the County's processing of the three development projects and single General Plan Amendment constitutes three amendments for the purpose of Government Code section 65358(b), which establishes the requirements for enforcing and amending the County's General Plan. Finally, Petitioner seeks a Writ commanding the County to immediately cease its current policy and practice of automatically deleting from County archives and records documents that CEQA identifies and designates as required to be included in such administrative record, including in the administrative record for this case, and fully comply with Public Resources Code section 21167 regarding the content of the administrative record in CEQA cases.

3. The County is already subject to a Writ issued on May 4, 2015 by the San Diego Superior Court, Hon. Timothy Taylor presiding, in Case number 37-2012-00101054-CU-TT-CTL, *Sierra Club, et al. v County of San Diego*. That Writ was issued following remand after the Court of Appeal's opinion in *Sierra Club v. County of San Diego* (2014) 231 Cal.App.4th 1152 affirmed Judge Taylor's ruling that the County's previous Climate Action Plan ("CAP") was not adopted in the manner required by law in

that it "fail[ed] to incorporate mitigation measures into the CAP as required by Public
Resources Code section 21081.6." (*Id.* at 1167-68.) The Writ commanded the County to set aside its Climate Action Plan adopted in June 2012, to prepare a new Climate Action
Plan to reduce greenhouse gases in the County (hereinafter "Revised CAP"), and to comply fully with CEQA and any and all other applicable laws.

#### The County Has Adopted a New Climate Action Plan, Which Has Been Challenged As Inadequate

4. On February 14, 2018, the County adopted its Revised CAP, which was promptly challenged by Petitioner Sierra Club and numerous other environmental and community groups for failing to comply with this Court's Writ, in that the Revised CAP does not contain fully enforceable and additional (in excess of what would happen absent the activity to create offsets) measures to mitigate the significant adverse effects on the environment of the County's adoption of the 2011 General Plan Update ("GPU").

5. Most importantly, it has failed to carry out Mitigation Measure CC-1.2 set out in the Program Environmental Impact Report (PEIR) for the GPU. Mitigation Measure CC-1.2 required the adoption by the County of a CAP that would achieve specified reductions in the emissions of greenhouse gases ("GHGs") from County operations and community emissions *in the County* by the year 2020.

6. The Revised CAP fails to satisfy Mitigation Measure CC-1.2 in that it contains almost no enforceable measures to reduce GHG emissions and will not reduce such emissions by 2030 to levels specified in state law. (Health and Safety Code sections 38550, 38566.) The County adopted a CAP that relies, among other things, on "County initiatives" to reduce GHG emissions that are unenforceable and unfunded. Further, despite the requirement in the GPU that GHG emissions reductions be made *within the County* (Mitigation Measure CC-1.2), the County adopted a CAP that allows GHG emissions *within* the County to rise, if they are purportedly compensated for ("offset") by GHG emissions reductions *outside* the County, outside the state of California, and even on other continents.

7. These provisions of the new CAP are being challenged in the latest lawsuit by the Sierra Club and others over the 2018 CAP, but must be challenged here because the pending lawsuit will not be heard until, as currently scheduled, late November 2018, and will almost certainly be appealed by the County if Petitioners prevail.

#### The County Has Approved New Developments That Will Increase Driving and Create New Greenhouse Gas Emissions That Are Not Adequately Mitigated

8. Although transportation is responsible for about 45% of the GHG emissions in the County, and although the County's General Plan, including, for example, the Conservation and Open Space Element, encourages and supports land use development patterns and transportation choices that reduce pollutants and greenhouse gases, the County has thus far approved three large residential development projects in the County's rural back-country areas.

9. These projects, commonly known as the Harmony Grove Village South Project, the Valiano Project, and the Otay 250 Project will, combined, result in the construction of just under 4,000 new residential units, none of them designated as lowincome housing, and over 800,000 square feet of commercial and office space, all located in undeveloped areas, often referred to as greenfields. The construction of these development projects in locations far from transit and urban services and amenities will cause increased driving and its attendant GHG emissions.

10. These projects were never contemplated or analyzed as future projects or the future direction of growth by the 2011 GPU. Consequently, neither project mitigation nor resident evacuation plans in case of wildfires were contemplated. More restrictive zoning with reduced density was intentionally planned in the area in which Harmony Grove Village South and Valiano are proposed due to the high wildfire risk and the need to have wildlands/urban interface standards in place to allow safe evacuation.

11. The County's claim that one additional lane road will insure the lives of residents and their large animals escaping from fast-moving wildfires such as the Lilac Hills fire of December 2017 is unpersuasive. Despite acknowledging that no formal

28

evacuation plan exists, the County contends that resident safety is assured. County staff
contends that since no lives were lost in the Cocos fire evacuation, safety is assured in the
Harmony Grove South Village and Valiano projects.

12. In addition to the Projects' inconsistency with the County's own General Plan, they are also inconsistent with the GHG reduction provisions of the region-wide Regional Transportation Plan and Sustainable Communities Strategy prepared by the San Diego Association of Governments ("SANDAG"), which is designed to reduce GHG emissions associated with driving. There was no discussion of this inconsistency in the Projects' EIRs.

13. The County's approvals allow these projects to mitigate the climatechanging impacts of the GHG emissions they will cause by obtaining *off-site* GHG emissions offsets. These offsets are not required to be obtained in San Diego County, as the mitigation for the GPU EIR provides, but may be obtained anywhere in the world at the discretion of the County's Director of Planning and Development Services ("PDS"). Verification of the amount and the efficacy of these offsets need be shown only "to the satisfaction" of the Director of PDS, without written or duly adopted standards for determining such satisfaction. Obtaining offsets outside of San Diego County violates Mitigation Measure CC-1.2 adopted for the GPU, which requires in-County GHG reductions. In addition, the failure to obtain GHG offsets within the County has other environmental impacts, in that the reductions in conventional air pollutants and the additional jobs that GHG offset projects would produce will not be realized by County residents, but by residents outside the County, and likely outside the United States.

#### <u>The County Is Pursuing an Improper Policy of Automatically Deleting Emails</u> <u>That CEQA Designates As Documents Belonging in the Administrative Record</u>

14. The County is also in violation of CEQA in its policy of document retention. Public Resources Code section 21167.6 has a detailed and comprehensive list of categories of documents that the Legislature has determined must be included in the administrative record in a challenge to a public agency's actions for violation of CEQA.

Public Resources Code section 21167.6, subdivision (e) includes in the categories of documents that must be included into the record of proceedings for any CEQA case "all internal agency communications, including staff notes and memoranda related to the project or to compliance with [CEQA]" and "all written evidence or correspondence submitting to, or transferred from, the respondent public agency with respect to compliance with this division or with respect to the project." One appellate court has characterized section 21167.6(e) as "contemplat[ing] that the administrative record will include pretty much everything that ever came near a proposed development or to the agency's compliance with CEQA in responding to that development." (*County of Orange v. Superior Court of Orange County* (2003) 113 Cal. App. 4th 1, 8.)

15. However, the County has adopted an "autodeletion" policy, which automatically deletes emails on County computer servers, unless County employees take affirmative steps to archive such email messages. On information and belief, Petitioner alleges that the County deletes emails after only 60 days.

(<u>www.voiceofsandiego.org/topics/government/these-cities-can-hardly-wait-to-delete-</u> <u>their-records/.</u>) The criteria by which unidentified County employees select emails for archiving, and the reliability with which such archiving is done, have not been made public.

16. The County is not complying with Public Resources Code section 21167.6 when it deletes internal emails among County staff and external emails between County staff and the developers of the various projects that discuss environmental impacts of projects subject to CEQA or the County's own compliance with CEQA. Petitioner has no evidence or reason to believe that an exception to this policy of auto-deleting e-mails has been applied to the Harmony Grove Village South, Valiano, and/or Otay 250 projects. Given the length of time over which a large-scale development project is under some form of consideration by the County (for example, the Valiano Notice of Preparation of EIR was issued on June 20, 2013), application of a 60-day auto-delete

policy is almost certain to have resulted in deletion of a large body of emails that section 21167.6(e) would require to be included in the administrative record.

17. In *Golden Door Properties, LLC v. County of San Diego* (San Diego Superior Court No. 37-2018-00030460-CU-TT-CTL), concerning preservation of County records for the Newland Sierra proposed project, the County filed opposition papers indicating that (a) for projects without litigation holds, only a limited category of "official records" are being retained; and (b) for projects that actually have litigation holds, the only emails being retained are those either selected by certain County employees for retention or those that contain certain limited, non-public search terms.

18. Petitioner seeks an order from this Court directing the County to refrain from applying its autodeletion policy to the Harmony Grove Village South, Valiano, and Otay 250 Projects until this litigation, including any appellate litigation, is fully completed.

<u>The County Is Improperly "Batching" Projects in an Attempt to Avoid the</u> <u>Limitation on the Number of General Plan Amendments It Can Adopt in a Year</u>

19. In order to promote well-considered local land use decisions and stable local land use planning, the Government Code limits the frequency with which a city or county may amend any mandatory element of its General Plan, limiting such amendments to four in any one year. (Government Code section 65358(b).) The policy behind this section was described by the California Supreme Court in *DeVita v. Cty. of Napa* (1995) 9 Cal. 4th 763. "General plans that change too frequently to make room for new development will obviously not be effective in curbing 'haphazard community growth.'" (*Id.* at 790, *quoting Selby Realty Co. v. City of San Buenaventura* (1973) 10 Cal.3d 110, 120.)

20. The Land Use Element is a mandatory element of a local general plan.
(Government Code section 65302, subdivision (a).) The Harmony Grove Village South,
Valiano, and Otay 250 Projects are all large-scale residential projects, each of which requires a general plan amendment.

21. The County is now attempting to evade the purpose and spirit of 1 Government Code section 65358, subdivision (b)'s limitation on General Plan 2 amendments through what it refers to as "batching" or "bundling." This is a practice of 3 grouping together multiple General Plan amendments into a single approval item on the 4 Board of Supervisors' agenda and treating these different General Plan amendments as a 5 single amendment for purposes of Government Code section 65385, subdivision (b). The 6 County has used this "batching" process for the approval of the three General Plan 7 amendments for the Projects at issue here, treating the three separate amendments as 8 though they were a single amendment, in spite of the fact that each project was 9 considered and approved by the Planning Commission separately, each project was 10 approved by the Board separately, and separate and individual ordinances, environmental 11 impact reports, and sets of Findings were approved for the different projects. 12 22. The County previously announced that it had planned to consider several 13 additional large-scale residential developments, each of which would require a GPA, in 14 2018. These projects included Lilac Hills Ranch (Land Use and Mobility Elements), 15 Newland Sierra (Land Use and Mobility Elements), Otay Ranch Village 14 and Planning 16 Areas 16 and 19 (Land Use and Mobility Elements), and Warner Ranch (Land Use and 17 Mobility Elements). 18 23. On September 26, 2018, the County approved the Newland Sierra project. 19 The Newland Sierra project was the fifth project that required a GPA that was approved 20 in the 2018 calendar year.

24. On November 13, 2018, the County sent an e-mail to the public, which stated in pertinent part: "Several proposed General Plan Amendment (GPA) projects, Lilac Hills Ranch, Otay Village 14 and Planning Areas 16 and 19, Warner Ranch, and Property Specific Requests (PSRs), were tentatively scheduled to be heard by the Board on December 12, 2018. These projects will not be heard by the Board in 2018 due to varying reasons such as staff workload in preparing some of these projects, the County's

Climate Action Plan litigation and the injunction which applies to the PSRs, and applicants continuing to provide additional information to staff for their projects."

25. The County's batching policy would allow an indeterminate number of GPAs for large-scale developments that are currently inconsistent with the General Plan's Land Use Element to be approved on any single occasion, and would allow an equal number of such amendments to be considered on three additional occasions each year. This practice could result in the wholesale rewriting of the Land Use Element without the procedures, analysis, and public involvement that a General Plan requires, and in derogation of the Legislature's intent that "the general plan and elements and parts thereof comprise an integrated, internally consistent and compatible statement of policies for the adopting agency." (Govt. Code section 65300.5.) The County's batching policy can result in a County whose General Plan has been overwhelmed by such amendments.

26. Since the County has approved one GPA prior to the adoption of the approval of the three projects challenged herein, Petitioner seeks a declaration from this Court that the single amendment to the General Plan for the Harmony Grove South, Valiano, and Otay 250 projects constitutes three amendments for the purpose of Government Code section 65358, subdivision (b).

#### JURISDICTION AND VENUE

27. This Court has jurisdiction over the writ action under Code of Civil Procedure sections 1085 and 194.5, et seq., and under sections 21168 and 21168.5 of the Public Resources Code.

28. Venue lies in this County because the actions complained of herein were committed in San Diego County, and because the County itself is being sued.

#### PARTIES

29. Petitioner Sierra Club is a national nonprofit organization with more than 822,900 members nationwide, including 179,000 members in California, and approximately 15,300 members in San Diego and Imperial Counties.

30. The Sierra Club is dedicated to exploring, enjoying, protecting, and preserving for future generations the wild places of the earth; practicing and promoting the responsible use of the earth's ecosystems and resources; educating and enlisting humanity to protect and restore the quality of the natural and human environment; and using all lawful means to carry out these objectives. The Sierra Club's concerns encompass climate stabilization, coastal issues, land use, transportation, wildlife and habitat preservation, sound and lawful land use, and protection of public parks and recreation. The interests that this Petitioner seeks to further in this action are within the purposes and goals of the organization. Petitioner and its members have a direct and beneficial interest in the County's compliance with CEQA, with the measures in its own General Plan Update, and with the Judgment and Writ of this Court. The maintenance and prosecution of this action will confer a substantial benefit on the public by protecting the public from the environmental and other harms alleged herein, including but not limited to requiring informed, lawful, and publicly transparent decision-making by the County.

31. The County of San Diego is a public agency under Section 21063 of the Public Resources Code. The County is authorized and required by law to hold public hearings, to determine adequacy of and certify environmental documents prepared pursuant to CEQA, and to take other actions in connection with the approval of projects within its jurisdiction.

32. RCS Harmony Partners, LLC is a California foreign limited-liability company formed in Colorado. It is a proponent of the Harmony Grove South project.

33. Integral Communities, LLC is a California foreign limited-liability company formed in Delaware. It is a proponent of the Valiano project.

34. Integral Communities is the Project Applicant for the Valiano project, as listed on the July 26, 2019 Notice of Determination.

35. The Eden Hills Project Owner, LLC, is a California foreign limited-liability company formed in Delaware. It is a proponent of the Valiano project.

36. Sunroad Enterprises is the Project Applicant for the Otay 250 project, as listed on the July 26, 2019 Notice of Determination.

37. Sunroad Otay Partners, L.P. is a California domestic limited partnership. It is a proponent of the Otay 250 project.

38. Petitioner does not know the true names and capacities, whether individual, corporate, associate, or otherwise, of respondents DOES 1 through 20, inclusive, and therefore sue said respondents under fictitious names. Petitioner will amend this Petition to show their true names and capacities when the same have been ascertained. Each of the respondents is the agent and/or employee of Respondents, and each performed acts on which this action is based within the course and scope of such Respondents' agency and/or employment.

39. Petitioner does not know the true names and capacities, whether individual, corporate, associate, or otherwise, of real parties in interest DOES 21 through 40, inclusive, and therefore sue said real parties in interest under fictitious names. Petitioner will amend this Petition to show their true names and capacities when the same have been ascertained.

#### **BACKGROUND AND STATEMENT OF FACTS**

#### Adoption of the 2011 County General Plan Update and Adoption of the Climate Action Plan as Mitigation for Increased Greenhouse Gas Emissions

40. On August 3, 2011, the County adopted a General Plan Update ("GPU"), in which the County committed to preparing a climate change action plan with detailed greenhouse gas ("GHG") emissions reduction targets and deadlines and "comprehensive and enforceable GHG emissions reduction measures that will achieve' specified quantities of GHG reductions." (*Sierra Club*, *supra*, 231 Cal.App.4th at 1156.) The GPU adopted by the County in 2011 committed to achieving a reduction in GHG emissions to the level that existed in 1990 by 2020, pursuant to the Legislature's command in Health and Safety Code section 38550 (often referred to as "AB 32"). Since that time, the Legislature has acted to require a reduction in GHG emissions to 30% below the 1990 level by 2030. (Health and Safety Code section 38566 [often referred to as "SB 32"].)

41. As mitigation for the harm to the climate from GHG emissions that would be caused by the GPU, the County adopted Mitigation Measure CC-1.2, which "requires the preparation of a County Climate Change Action Plan." (*Sierra Club, supra*, 231 Cal.App.4th at 1159.) On June 20, 2012, the County adopted a CAP and Thresholds for determining the significance for CEQA purposes of GHG emissions, as well as an Addendum to the General Plan Update EIR.

#### Challenges to the Climate Action Plan and Their Current Status

42. On July 20, 2012, Petitioner Sierra Club filed a Petition for Writ of Mandate challenging the County's 2012 CAP and Thresholds, alleging that the County had not followed the procedures required by law, and had not conformed to Mitigation Measure CC-1.2 in the GPU. (*Sierra Club v. County of San Diego*, Case No. 37-2012-00101054-CU-TT-CTL.) This ruling was upheld in the October 29, 2014 decision of the Court of Appeal.

43. On May 4, 2015, this Court issued a Supplemental Writ of Mandate ordering the County to set aside the CAP, findings, and 2013 Thresholds. On May 30, 2017, this Court issued a Second Supplemental Writ of Mandate ordering the County to set aside its challenged 2016 Guidance Document, which the Court determined improperly set a threshold of significance for GHG emissions. The County appealed this judgment and the case has been fully briefed. The Court of Appeal will hear oral arguments on September 10, 2018.

44. In August 2017, the County released a draft Environmental Impact Report (EIR) for a Revised CAP. Petitioner Sierra Club submitted comment letters to the County's Department of Planning and Development Services, the Planning Commission and the Board of Supervisors, detailing the defects of the Revised CAP. But, on February 14, 2018, the County Board of Supervisors adopted the Revised CAP and its Mitigation Measure M-GHG-1, together with associated documents, including the Mitigation Monitoring and Reporting Program. The Board of Supervisors also certified the final EIR on the Revised CAP and adopted the associated Significance Guidelines.

#### <u>County Guidelines Allow the Use of Greenhouse Gas Emissions Obtained Offsite</u> From the Project, Including Outside the County and Outside the Country

45. The GHG Significance Guidelines adopted by the County would allow projects that requested a General Plan amendment ("GPA projects"), such as the Harmony Grove South, Valiano, and Otay 250 projects at issue here, to have their GHG emissions deemed to be insignificant for CEQA purposes if the applicant obtains GHG offsets according to a geographic priority list. The priority list requires GHG offsets within the unincorporated County to be sought first, but if the County Director of Planning and Development Services ("Director") determines none are available, such offsets may be sought in the County as a whole, then anywhere in the State of California, then anywhere in the United States, then anywhere in the world. Further, the Director is empowered to deem GHG offsets to be unavailable in any geographic tier if they are not economically "feasible" to obtain, with such infeasibility to be shown only "to the satisfaction" of the Director. No standards for determining such infeasibility are provided.

46. The Supplemental EIR for the CAP stated that virtually no GHG offsets are now available in San Diego County. (FEIR, p. 8-53.) Petitioner is informed and believes that the County still contends this is the case today, even though it is easy to identify many large projects that could provide offsets in the County, such as reducing emissions at the Port or providing more transit. Under the County's current policy, it is almost certain that the Harmony Grove South, Valiano, and Otay 250 Projects will seek at least
some offsets outside the County, and probably outside the United States, where Petitioner
is informed and believes they are the least expensive, but where they are also very
difficult to verify and enforce.

#### The Individual Development Projects Challenged Herein

47. The Harmony Grove South Project, to be located about 7.5 miles north of Carlsbad in the San Dieguito Community Plan Area, required a general plan amendment (GPA) in order to be approved. The GPA redesignated the property from Semi-Rural regional category to the Village regional category, and upzoned it to allow much greater density. The GPA increased the number of allowed residential units from 220 units on the 111-acre site to 453 units and 5,000 square feet of commercial and civic uses. None of the units is designated as affordable housing.

48. The Harmony Grove south project site is bordered by urban residential and commercial uses to the north, large estate development and vacant lands to the east and west, and large swaths of undeveloped open space to the south, including the Del Dios Highlands Preserve. The site is not far from the 2014 Cocos wildfire.

49. A Draft EIR (DEIR) for the Harmony Grove South Project was circulated for public review from April 20, 2017 to June 20, 2017. A recirculated Revised DEIR was circulated for public review from February 22, 2018 to April 9, 2018. On May 24, 2018, the County Planning Commission voted to recommend approval of the Project. On July 25, 2018, the Board of Supervisors certified the final Revised EIR on Harmony Grove South and granted the GPA, the Specific Plan, and all other required approvals and entitlements for the Project. The Notice of Determination as to the EIR that is required by Public Resources Code section 21152(a) was posted by the County Clerk on July 26, 2018.

50. The final EIR (FEIR) for the Harmony Grove South Project stated that the total of GHG emissions, after use of "all reasonable and feasible on-site measures for

avoiding or reducing GHG emissions, including the project design features and strategies
recommended by CARB in the Scoping Plan Second Update" (FEIR, p. 2.7-23), could
not reduce the Project's GHG emissions to net zero, making the GHG emissions
cumulatively significant. As mitigation, Harmony Grove South's EIR stated that it would
achieve net zero emissions through the purchase and retirement of off-site carbon offsets.
The off-site offsets would be purchased either through an offsets registry certified by the
California Air Resources Board (CARB) or, if no CARB-certified registry was available,
through a registry meeting the approval of the County Director of Planning and
Development. The FEIR listed the order in which offsets would be purchased, stating:

The County will consider, to the satisfaction of the Director of [Planning and Development Services], the following geographic priorities for GHG reduction features, and off-site carbon offset projects: (1) Project design features/on-site reduction measures; (2) off site within the unincorporated areas of the County of San Diego; (3) off site within the County of San Diego; (4) off site within the State of California; (5) off site within the United States; and (6) off site internationally.

(FEIR, p. 2.7-24.)

51. The Valiano Project (Valiano), to be located immediately to the east and south of the City of San Marcos and one-quarter mile west of the City of Escondido, was previously used for avocado orchards, bee-keeping, and equestrian uses; it is also close to the site of the Cocos wildfire. The site is bordered by open space, estate residential, and various commercial and other uses; it also required a GPA in order to be approved. The GPA redesignated the property from the existing A70 (Limited Agriculture) designation to S88 (Specific Plan Area), and removed a portion of the site from the Elfin Forest-Harmony Grove subarea plan. This increased the number of allowed residential units from 118 units to 326 units on the 239-acre site. None of the units is designated as affordable housing. The property is within the Semi-Rural regional category.

52. A DEIR for the Valiano Project was circulated for public review from April 30, 2015 to June 15, 2015, and a Revised Draft EIR was recirculated from December 8,

2016 until January 30, 2017. On May 11, 2018, the County Planning Commission voted
to recommend approval of the Project. On July 25, 2018, the Board of Supervisors
certified the final Revised EIR and granted the GPA and all other required approvals and
entitlements for the Project. The Notice of Determination as to the EIR that is required
by Public Resources Code section 21152(a) was posted by the County Clerk on July 26,
2018.

53. The EIR for the Valiano Project stated that the total of GHG emissions, after use of all reasonable and feasible on-site measures for avoiding or reducing GHG emissions, could not reduce the Project's GHG emissions to net zero, making the GHG emissions cumulatively significant. (FEIR, p. 3.1.1-32.) As mitigation, Valiano stated that it would achieve net zero emissions through the purchase and retirement of off-site carbon offsets. The off-site offsets would be purchased either through an offsets registry certified by CARB or, if no CARB-certified registry was available, through a registry meeting the approval of the County Director of Planning and Development. The EIR specifically referred to the use of offsite carbon offsets. (FEIR, p. 3.1.1-33.)

54. The Otay 250 project (Otay 250), to be located in the East Otay Mesa Specific Plan area slightly north of the US-Mexico border, was previously designated for technology park uses and is currently undeveloped. The General Plan identified the overall East Otay Mesa Specific Plan as intended for technology manufacturing uses, light and heavy industrial uses, commercial uses to serve employees and visitors, and preservation of environmental resources. A general plan amendment was required to remove the existing technology park designation from the site, to redesignate the 253acre site for the Otay 250 Project's residential and mixed uses, and to allow development of up to 3,158 residential units, 78,000 square feet of commercial, and 765,000 square feet of office uses.

55. A Draft Supplemental EIR (DSEIR) for the Otay 250 Project was circulated for public review from March 23, 2017 to May 8, 2017. On April 13, 2018, the County Planning Commission voted to recommend approval of the Project. On July

25, 2018, the Board of Supervisors certified the final EIR and granted the GPA and all other required approvals and entitlements for the Project. The Notice of Determination that is required by Public Resources Code section 21152(a) was posted by the County Clerk on July 26, 2018.

56. The EIR for the Otay 250 Project stated that the total of GHG emissions, after use of all reasonable and feasible on-site measures for avoiding or reducing GHG emissions, could not reduce the Project's GHG emissions to net zero, making the GHG emissions cumulatively significant. As mitigation, Otay 250 stated that it would achieve net zero emissions through the purchase and retirement of off-site carbon offsets. The offsite offsets would be purchased either through an offsets registry certified by CARB or, if no CARB-certified registry was available, through a registry meeting the approval of the County Director of Planning and Development. The EIR stated:

The County will consider, to the satisfaction of the Director of Planning and Development Services (PDS), the following geographic priorities for GHG reduction projects and programs: 1) off-site within the unincorporated areas off site within the State of California; 4) off-site within the United States; and 5) off-site internationally.

Geographic priorities would focus first on local reduction features (including projects and programs that would reduce GHG emissions) to ensure that reduction efforts achieved locally would provide co-benefits. Depending on the carbon offset project utilized, co-benefits may include reductions in criteria air pollutants, toxic air contaminants, energy demand, water consumption, health benefits, social benefits, and economic benefits. The applicant or its designee shall first pursue offset projects and programs locally within unincorporated areas of the County of San Diego to the extent such direct investment projects and programs are available and are financially feasible, as reasonably determined by the Director of [Planning and Development Services].

(FEIR, pp. 2.4-27 and 2.4-28.)

57. The Planning Commission held a separate hearing on each of the Projects and adopted separate findings and recommendations to the Board of Supervisors for each Project.

58. The Board of Supervisors, although acting on all Projects on the same day, adopted a separate Resolution making the approvals for each Project, adopted a separate Ordinance for each Project, and separately certified the EIR for each Project, including making required Findings and adopting mitigation measures and a monitoring program for each Project, as well as a Statement of Overriding Considerations for each Project.

### Greenhouse Gas Offsets for the Individual Projects Are Inconsistent With the Mitigation Adopted for the 2011 General Plan

59. The Harmony Grove South, Valiano, and Otay 250 Projects' EIRs all state that those Projects will mitigate the significant adverse effects of their GHG emissions through the purchase and retirement of carbon offsets, including off-site offsets, which may include out-of-County offsets.

60. Each Project is required to show GHG reductions from offsets only at the time of the first grading or construction permit (Harmony Grove South EIR, p. 2.7-28; Valiano EIR, p. 3.1.1-32; Otay EIR, p. 2.4-28). Therefore, neither the County nor the public can know whether any of the three Projects is or is not consistent with the General Plan's Mitigation Measure CC-1.2 until long after the CEQA process has been completed.

61. On information and belief, Petitioner alleges that the Director of Planning and Development Services, to whose satisfaction the EIR for each of the three Projects state that the efficacy of off-site offsets must be demonstrated, does not have specialized or institutional expertise in determining the efficacy of offsets. Petitioner is unaware of any criteria made public by the County against which off-site carbon offsets will be evaluated to demonstrate that the offsets are real, permanent, additional (i.e., not required by any other statue, regulation, or program), and enforceable, nor is Petitioner aware that

the Director's decision will be made in a public manner, with opportunity for public review and comments.

62. The County's 2011 GPU has multiple policies to reduce vehicle miles traveled (VMT) in the County, e.g., COS-20.3; M-8.1; M-8.3; M-8.6; M-8.7. However, the Harmony Grove South EIR states that the Project will *increase* VMT by approximately 11.5 million miles per year (EIR, p. 2.7-17), and the Valiano EIR states that the Project will increase VMT by approximately 9.7 million miles per year (EIR, p. 3.1.1-27). Remarkably, the Otay 250 EIR states that the Project will decrease Countywide VMT by an unspecified amount (EIR, p. 22.1-21).

63. Mitigation Measure CC-1.2 in the 2011 General Plan's EIR Mitigation Measure CC-1.2 provides, in pertinent part:

> The County Climate Change Action Plan will achieve comprehensive and enforceable GHG emissions reduction of 17% (totaling 23,572 MTC02E) from *County* operations from 2006 by 2020 and 9% reduction (totaling 479,717 MTC02E) in *community* emissions from 2006 by 2020.

64. Harmony Grove South, Valiano, and Otay 250 are not facially consistent with the GHG reductions called for in Mitigation Measure CC-1.2, since they rely on use of GHG offsets that may be outside the County, and not obtained either from County operations or community emissions in the County. Their EIRs do not establish consistency with Mitigation Measure CC-1.2, which is a central and fundamental Policy of the General Plan Update, since the EIRs do not provide that their offsets will be obtained within the County, and none performs a consistency analysis with Mitigation Measure CC-1.2. None of the Projects' EIRs performs an analysis of the potential adverse environmental impacts of approving that project if that project is inconsistent with Mitigation Measure CC-1.2.

#### The County's Autodelete Policy Makes Preparation of a Legally Compliant Administrative Record Under CEQA Impossible, in Violation of CEQA.

65. As set out above in Paragraph 15, the County has a document retention policy that automatically deletes various documents 60 days after they are created or received, unless County personnel take affirmative steps to archive them. On information and belief, and based on extensive experience by Petitioner with County environmental review processes, Petitioner alleges that it is common practice for County staff, particularly Planning and Development Services staff, to send and receive multiple documents, including memoranda, studies, and emails to and from developers and developers' consultants regarding a project for which permits have or will be applied by a given developer, and regarding the County's compliance with CEQA as to such project.

66. In *Golden Door Properties, LLC v. County of San Diego* (San Diego Superior Court No. 37-2018-00030460-CU-TT-CTL) (*Golden Door*), concerning preservation of County records for the Newland Sierra project, the County filed opposition papers indicating that (a) for projects where litigation is being threatened or is expected, only a limited category of "official records" are being retained; and (b) for projects that actually have had litigation holds placed on them, the only emails being retained are those either selected by certain County employees for retention or those that contain certain limited, non-public search terms. A Temporary Restraining Order issued by the Superior Court remains in effect.

67. Based on its knowledge of the County's autodeletion policy, the complexity of the three Projects listed here, and its prior experience with County permitting processes and practices, Petitioner is informed and believes, and on that basis alleges, that at least some emails have been created or received by the County that are not posted on the County's website (and thus publicly available) regarding each of the Harmony Grove South, Valiano, and Otay 250 projects. Based on the papers filed by the County in *Golden Door*, Petitioner is informed and believes, and on that basis alleges, that it is difficult or impossible for Petitioner to determine what such emails have been created or

received, whether such emails have been archived or autodeleted, or whether future such emails will be archived or autodeleted.

68. Public Resources Code section 21167.6, and especially section 21167.6, subdivision (e), establish categories of documents that are legally required to be placed in the administrative record in any case challenging a project approval for failure to comply with CEQA, as this Petition does. Based on information and belief, Petitioner alleges that some emails falling into one or more of the categories set out in Public Resources Code section 21167.6, subdivision (e), which are therefore documents required to be in the administrative record of this case may have been autodeleted, or may be autodeleted in the future, in violation of CEQA's requirements concerning administrative records.

69. Petitioner Sierra Club is beneficially interested in the existence of a legally adequate administrative record in this case, in order that a just, correct and fully supported decision may be made in the case. It is therefore beneficially interested both in determining the legality of County's autodeletion policy, and in the preservation and placing in the administrative record for this case each and every document, including all emails, that is legally required to be part of that record.

#### The County Attempts to Avoid Government Code Section 65258(b)'s Limitation on Amending General Plans More Than Four Times a Year By "Batching" Multiple Amendments and Adopting Them All As a Single Amendment

70. As set out in Paragraph 19 above, Government Code section 65358, subdivision (b) prohibits local agencies like the County from amending a mandatory element of the agencies' General Plan more than four times a year. The Land Use Element is a mandatory element, as set out in Government Code section 65302, subdivision (a).

71. The County amended the Land Use Element of its General Plan once in 2018 when it approved a General Plan Amendment for the Lake Jennings Marketplace project on January 24, 2018. The three General Plan Amendments for the three Projects herein brought to four the total of such amendments made by the County in 2018, the full number allowed by the Government Code in a single year.

72. On September 26, 2018, the County approved an additional General Plan Amendment for the Newland Sierra project, which exceeded Government Code section 65358, subdivision (b)'s four-times-a-year limit for general plan amendments.

73. Petitioner Sierra Club filed comments critical of the County's policy of "batching" such Amendments in order to approve more than four such Amendments in one year. In 2019, the County may attempt to approve more than four projects that require GPAs. Petitioner may file challenges under CEQA to one or more of these projects and is therefore beneficially interested in a determination by this Court as to the legality of County's "batching" policy for General Plan amendments.

74. A conflict and active controversy currently exists between the County and Petitioner, in that the County and its County Counsel assert that the batching policy is fully legal under Government Code section 65358, subdivision (b), while Petitioner believes it is not.

#### FIRST CAUSE OF ACTION

#### (VIOLATION OF CEQA, PUBLIC RESOURCES CODE SECTIONS 21002 AND 21081, CEQA GUIDELINES 15126.4)

75. Petitioner hereby realleges all allegations in the previous paragraphs, as though set forth here in full.

76. CEQA, at Public Resources Code section 21002, provides that "public agencies should not approve projects as proposed if there are feasible alternatives or feasible mitigation measures available which would substantially lessen the significant environmental effects of such projects...." In addition, Public Resources Code section 21081 provides that "no public agency shall approve or carry out a project for which an environmental impact report has been certified which identifies one or more significant effects on the environment that would occur if the project is approved or carried out

unless" either the public agency makes findings that changes or alterations to the project have been made that would mitigate or avoid such significant effects, or the public agency adopts a Statement of Overriding Consideration that such significant effects are outweighed by specified economic, social, or other benefits of the project. (Pub. Res. Code section 21081, subds. (a), (b).) Such findings must be supported by substantial evidence. (Pub. Res. Code section 21081.5.)

77. The County's approval of the Harmony Grove South, Valiano, and Otay 250 Projects violates Public Resources Code sections 21002 and 21081 in that GHG emissions from each of the Projects may have significant cumulative impacts on the environment by contributing to climate change in California and elsewhere, and such significant effects have not been adequately mitigated. The County, in certifying the EIR for each Project, and in approving each Project, relied on the option of providing off-site and out-of-County reductions in GHG emissions that are not legally adequate to serve as mitigation for GHG emissions from each Project, in that the off-site emissions reductions are not real, permanent, quantifiable, verifiable, and enforceable reductions as set forth in Health and Safety Code Section 38562(d)(1), and are not additional to any other requirement of law or regulation. (CEQA Guidelines section 15126.4(c)(3).)

78. The County's approval of the Harmony Grove South, Valiano, and Otay 250 Projects violates Public Resources Code sections 21002 and 21081 in that GHG emissions from each of the Projects will have significant cumulative emissions on the environment by contributing to climate change in California and elsewhere, and such significant effects have not been adequately mitigated. The County, in certifying the EIR for each Project, and in approving each Project, left the determination of the adequacy of off-site, out-of-County GHG emissions reductions to fully offset the GHG emissions of each Project to the discretion of the Director of Planning and Development Services, with no regulations or procedures established by which the Director should make such determination. Without established, defined, and scientifically supported criteria for approving offset registries and offset programs, off-site offsets may be approved by the Director that will not actually reduce GHG emissions, or that may not reduce them to the degree claimed in the relevant Project's EIR.

79. CEQA is a statute intended to "protect[] informed self-government" (*Laurel Heights Improvement Assn. v. Regents of the University of California* (1988) 47 Cal.3d 376, 392) and "to demonstrate to an apprehensive citizenry that the agency has, in fact, analyzed and considered the ecological implications of its action." (*No Oil, Inc. v. City of Los Angeles* (1974) 13 Cal.3d 68, 86.) Without duly adopted, publicly available criteria in place under which the Director of Planning and Development Services will make the determination as to the validity of off-site GHG reduction registries and programs, the "apprehensive citizenry" of San Diego will not be able to know whether the County has approved projects that have significant environmental impacts that have not been adequately mitigated, in violation of CEQA's purposes of full environmental disclosure and public accountability.

80. The County's approval of the Harmony Grove South, Valiano, and Otay 250 Projects violates Public Resources Code sections 21002 and 21081, and the CEQA Guidelines found at California Code of Regulations, title 14, sections 15126 and 15126.2, in that the EIR for each Project fails to analyze, disclose, and if necessary, provide adequate mitigation for, the impacts resulting from the inconsistency of each Project with County Land Use Element Policy CC-1.2, which requires specified GHG reductions within the County, given that each Project relies on the ability to use out-of-County GHG offsets.

81. In each of the respects enumerated above, Respondent County of San Diego has violated its duties under the law, abused its discretion, failed to proceed in the manner required by law, and decided the matters complained of without the support of substantial evidence, all in violation of CEQA.

#### SECOND CAUSE OF ACTION

#### (VIOLATION OF CEQA, PUBLIC RESOURCES CODE SECTION 21167.6)

82. Petitioner hereby realleges all allegations in the previous paragraphs, as though set forth here in full.

83. The County's approval of the Harmony Grove South, Valiano, and Otay 250 Projects violates Public Resources Code section 21167.6 in that during its consideration of the applications of these Projects for permits and other approvals and entitlements, the County has failed to preserve all documents specified in Public Resources Code section 21167.6, and particularly 21167.6, subdivision (e), as necessary for production and certification of a complete administrative record to enable judicial review of the County's actions in regard to each Project. The County's policy of deleting emails created or received by the County after 60 days, unless such emails are specially archived, has made it impossible to determine whether all documents specified in Public Resources Code section 21167.6, and particularly 21167.6, subdivision (e), have been preserved, through archiving or other method, for inclusion in the administrative record of any challenge under CEQA to the County approvals, including the challenge made herein.

84. If the County has not preserved documents required to be in the administrative record for each Project challenged herein, and if, in consequence, the administrative record cannot be properly certified, the approval for each affected Project must be set aside. (*Protect Our Water v. County of Merced* (2003) 110 Cal.App.4th 362, 373 [the consequence of providing a record to the courts that does not evidence the agency's compliance with CEQA is reversal of project approval].)

85. By its failure to adequately preserve documents required under CEQA to be placed in the administrative record in this case, Respondent County of San Diego has violated its duties under the law, abused its discretion, failed to proceed in the manner

required by law, and decided the matters complained of without the support of substantial evidence, all in violation of CEQA.

#### THIRD CAUSE OF ACTION

#### (FOR DECLARATORY RELIEF OF THE COUNTY'S RIGHTS AND DUTIES UNDER GOVERNMENT CODE SECTION 65358(b) REGARDING BATCHING OF AMENDMENTS TO A MANDATORY ELEMENT OF COUNTY'S GENERAL PLAN)

86. Petitioner hereby realleges all allegations in the previous paragraphs, as though set forth here in full.

87. Government Code section 65358, subdivision (b), expressly limits any amendment by the County of a mandatory element of its General Plan to four such amendments per year. The County has now approved five such amendments to its General Plan's Land Use Element, which element is classified as a mandatory element pursuant to Government Code section 65302(a).

88. There is an active dispute and controversy between the County and Petitioner regarding amendments to the County's General Plan. The County contends it has the legal right to amend the Land Use Element of its General Plan more than four times in one year, in that it contends that it may approve multiple such amendments on one occasion by "batching" them, and that it may approve any number of such "batched" amendments, each containing as many changes to the General Plan's Land Use Element as the County thinks needed, upon each of four occasions per year. Petitioner contends that, to promote the stable, rational, and coherent land use planning goals of the Government Code, the County may not approve as many amendments as it wishes to the Land Use Element on each of four occasions per year, but is limited to a single such amendment on each of four occasions per year.

89. Petitioner asks this Court for a declaration of the rights and duties of the parties and that the County has a mandatory and nondiscretionary duty to limit itself to

approving no more than one amendment to the Land Use Element of its General Plan on
 each of four occasions per year.

90. This cause of action is exclusively for declaratory relief and shall not be construed in any way to jeopardize the approvals for the Harmony Grove South, Valiano, and Otay 250 projects.

91. Petitioner has complied with Public Resources section 21167.7 by serving a copy of this Petition on the California Attorney General. A copy of this letter is attached as **Exhibit A**.

92. Petitioner has complied with Public Resources section 21167.5 by sending a notification to the County of San Diego of its intention to file this Petition, prior to filing. A copy of this letter is attached as **Exhibit B**.

93. Petitioner has elected to prepare the administrative record in this case.Petitioner's Notice of Election to Prepare the Administrative Record is attached asExhibit C.

#### PRAYER

WHEREFORE, Petitioner prays for relief as follows:

For an alternative and peremptory writ of mandate commanding
 Respondent County to immediately vacate and set aside its certification of the
 Environmental Impact Reports for the Harmony Grove South, the Valiano, and the Otay
 250 Projects and to vacate and set aside the approvals of each Project until and unless the
 County fully complies with all requirements of CEQA;

2. For an alternative and peremptory writ of mandate commanding the County to archive and preserve all documents, including emails, created or received by County personnel relating to the consideration and approval of permits and other entitlements for the Harmony Grove South, Valiano, and Otay 250 Projects;

3. For an alternative and peremptory writ of mandate commanding the County to set aside and abandon its policy of automatic deletion from County archives and files of emails 60 days after such documents are created or received;

4. For a judgment stating that the County's approval of amendments to the General Plan for Harmony Grove South, Valiano, and Otay 250 Projects constitute three amendments for the purpose of Government Code section 65358, subdivision (b) and any further amendments to the San Diego County General Plan's Land Use Element in the 2018 calendar year would violate Government Code section 65358, subdivision (b);

5. For costs of this suit;

6. For reasonable attorneys' fees; and

7. For such other relief as this Court deems just and proper.

DATE: July 8, 2018

#### Respectfully Submitted, CHATTEN-BROWN & CARSTENS

By: /s Josh Chatten-Brown

Josh Chatten-Brown Jan Chatten-Brown Attorneys for Petitioner

# EXHIBIT A

Hermosa Beach Office Phone: (310) 798-2400 Fax: (310) 798-2402

San Diego Office Phone: (858) 999-0070 Phone: (619) 940-4522



Josh Chatten-Brown Email Address: jrcb@cbcearthlaw.com

Direct Dial: (619) 940-4522

August 23, 2018

California Attorney General 600 W. Broadway 1800 San Diego, CA 92101

Re: Challenge to County of San Diego, Sierra Club v. County of San Diego

Honorable Attorney General:

Please find enclosed a copy of the Petition for Writ of Mandate filed to challenge the July 25, 2018 approval by the County of San Diego of the Harmony Village South, Valiano, and Otay 250 development projects and all related entitlements.

This Petition is being provided pursuant to the notice provisions of the Public Resources Code section 21167.7.

Please contact me if you have any questions.

Sincerely,

Josh Chatten-Brown

Enclosure: Petition for Writ of Mandate and Complaint for Declaratory Relief I am employed by Chatten-Brown & Carstens LLP in the County of Los Angeles, State of California. I am over the age of 18 and not a party to the within action. My business address is 2200 Pacific Coast Highway, Ste. 318, Hermosa Beach, CA 90254. On August 23, 2018, I served the within documents:

#### LETTER TO THE CALIFORNIA ATTORNEY GENERAL

**VIA UNITED STATES MAIL.** I am readily familiar with this business' practice for collection and processing of correspondence for mailing with the United States Postal Service. On the same day that correspondence is placed for collection and mailing, it is deposited in the ordinary course of business with the United States Postal Service in a sealed envelope with postage fully prepaid. I enclosed the above-referenced document(s) in a sealed envelope or package addressed to the person(s) at the address(es) as set forth below, and following ordinary business practices I placed the package for collection and mailing on the date and at the place of business set forth above.

I declare that I am employed in the office of a member of the bar of this court whose direction the service was made. I declare under penalty of perjury under the laws of the State of California that the above is true and correct. Executed on August 23, 2018, at Hermosa Beach, California 90254.

Gle

Cynthia Kellman

SERVICE LIST

California Attorney General 600 W. Broadway 1800 San Diego, CA 92101

### EXHIBIT B

Hermosa Beach Office Phone: (310) 798-2400 Fax: (310) 798-2402

San Diego Office Phone: (858) 999-0070 Phone: (619) 940-4522



Josh Chatten-Brown Email Address: jrcb@cbcearthlaw.com

Direct Dial: (619) 940-4522

August 23, 2018

*By U.S. Mail* Ernest J. Dronenburg, Jr. San Diego County Clerk 1600 Pacific Highway, Suite 260 San Diego, CA 92101

Re: Challenge to the County of San Diego's Approval of the Harmony Grove, Valiano, and Otay 250 Dvelopment Projects

Dear Mr. Dronenburg:

Pursuant to Public Resources Code section 21167.5, please take notice that the Sierra Club plans to file a petition for writ of mandate and complaint challenging the July 25, 2018 approvals by the County of San Diego of the Harmony Grove South, Valiano, and Otay 250 projects, and all attendant entitlements.

This petition will be filed in the San Diego Superior Court, Central Division, 330 W. Broadway Street, San Diego, CA 92101.

Sincerely,

osh Chatter Brown

#### **PROOF OF SERVICE**

I am employed by Chatten-Brown & Carstens LLP in the County of Los Angeles, State of California. I am over the age of 18 and not a party to the within action. My business address is 2200 Pacific Coast Highway, Ste. 318, Hermosa Beach, CA 90254. On August 23, 2018, I served the within documents:

#### LETTER TO SAN DIEGO COUNTY CLERK

X VIA UNITED STATES MAIL. I am readily familiar with this business' practice for collection and processing of correspondence for mailing with the United States Postal Service. On the same day that correspondence is placed for collection and mailing, it is deposited in the ordinary course of business with the United States Postal Service in a sealed envelope with postage fully prepaid. I enclosed the above-referenced document(s) in a sealed envelope or package addressed to the person(s) at the address(es) as set forth below, and following ordinary business practices I placed the package for collection and mailing on the date and at the place of business set forth above.

I declare that I am employed in the office of a member of the bar of this court whose direction the service was made. I declare under penalty of perjury under the laws of the State of California that the above is true and correct. Executed on August 23, 2018, at Hermosa Beach, California 90254.

Gh

Cynthia Kellman

SERVICE LIST

Ernest J. Dronenburg, Jr. San Diego County Clerk 1600 Pacific Highway, Suite 260 San Diego, CA 92101

# EXHIBIT C

CHATTEN-BROWN & CARSTENS LLP Jan Chatten-Brown (SBN 050275) jcb@cb	
Josh Chatten-Brown (SBN 243605) jrcb@ Susan Durbin (SBN 81750) susanldurbin@	
302 Washington Street, #710	
San Diego, CA 92103 619-940-4522; 310-798-2400	
Fax: 310-798-2402	
Attorneys for Petitioner Sierra Club	
SUPERIOR COURT O	F THE STATE OF CALIFORNIA
FOR THE CO	DUNTY OF SAN DIEGO
SIERRA CLUB,	CASE NO.:
Petitioner,	<b>NOTICE OF ELECTION TO PREPARE</b>
V.	<b>THE ADMINISTRATIVE RECORD</b>
COUNTY OF SAN DIEGO,	<b>IMAGED FILE</b>
Respondent.	) (CALIFORNIA ENVIRONMENTAL ) QUALITY ACT)
RCS - HARMONY PARTNERS, LLC,	
INTEGRAL COMMUNITIES, LLC,	
THE EDEN HILLS PROJECT OWNER, LLC, and SUNROAD NEVADA	
ENTERPRISES, INC.,	
Real Parties in Interest	

1	Petitioner Sierra Club hereby gives notice pursuant to Public Resource Code section
2	21167.6, that Petitioner elects to prepare the administrative record in the above-entitled action.
3	
4	DATE: August 23, 2018 Respectfully Submitted,
5	CHATTEN-BROWN & CARSTENS
6	1, 01, 4,
7	By:
8	Josh Chatter-Brown Jan Charten-Brown
9	Susan Durbin
10	Attorneys for Petitioner
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25 26	
26 27	
27 28	
20	2 NOTICE OF ELECTION TO PREPARE

### ADMINISTRATIVE RECORD

1	PROOF OF SERVICE	
2	I am employed by Chatten-Brown, Carstens & Minteer LLP in the County of Los	
3	Angeles, State of California. I am over the age of 18 and not a party to the within action. My business address is 2200 Pacific Coast Highway, Ste. 318, Hermosa Beach, CA 90254. On	
4	July 9, 2019, I served the within documents:	
5 6	SECOND AMENDED PETITION FOR WRIT OF MANDATE AND COMPLAINT FOR DECLARATORY RELIEF	
7	<b>VIA UNITED STATES MAIL.</b> I am readily familiar with this business' practice for collection and processing of correspondence for mailing with the United States Postal Service.	
8	On the same day that correspondence is placed for collection and mailing, it is deposited in	
9	the ordinary course of business with the United States Postal Service in a sealed envelope with postage fully prepaid. I enclosed the above-referenced document(s) in a sealed envelope or	
10	package addressed to the person(s) at the address(es) as set forth below, and following ordinary business practices I placed the package for collection and mailing on the date and at	
11	the place of business set forth above.	
12	X VIA ONE LEGAL E-SERVICE. By submitting an electronic version of the document(s) to One Legal, LLC, through the user interface at	
13	www.onelegal.com.	
14	<b>VIA ELECTRONIC SERVICE.</b> I caused the above-referenced document(s) to be sent to	
15	the person(s) at the electronic address(es) listed below.	
16	I declare that I am employed in the office of a member of the bar of this court whose	
17	I declare that I am employed in the office of a member of the bar of this court whose direction the service was made. I declare under penalty of perjury under the laws of the State	
18	of California that the above is true and correct. Executed on July 9, 2019, at Hermosa Beach, California 90254.	
19		
20		
21	/s/ Viviana Duran	
22	Viviana Duran	
23		
24		
25		
26		
27		
28		
-		
	42	

1	SERVICE LIST
2	Attorneys for Related Case
	Winter King
3	Sara A. Clark Shute, Mihaly & Weinberger LLP
4	396 Hayes Street
5	San Francisco, CA 94102
	King@smwlaw.com
6	Clark@smwlaw.com
7	Attorneys for Related Case
8	Abigail A. Smith
9	Law Offices of Abigail Smith
	1455 Frazee Road, Ste. 500
10	San Diego, CA 92108
11	Abby@socalceqa.com
12	Attorneys for RCS-Harmony
13	Partners, LLC Richard Schulman
14	Hecht Solberg Robinson Goldberg &
	Bagley LLP
15	600 West Broadway, Suite 800
16	San Diego, CA 92101
17	rschulman@hechtsolberg.com
18	Attorneys for
19	Sunroad Nevada Enterprises, Inc. Environmental Law Group LLP
20	Varco & Rosenbaum
	Suzanne R. Varco
21	225 Broadway, Ste. 1900 San Diego, CA 92101
22	svarco@envirolawyer.com
23	
24	
25	
26	
27	
28	

#### Attorneys for the County of

San Diego Joshua M. Heinlein, Senior Deputy Brooke Miller, Senior Deputy Odette Ortega 1600 Pacific Highway, Room 355 San Diego, California 92101-2469 joshua.heinlein@sdcounty.ca.gov odette.ortega@sdcounty.ca.gov brooke.miller@sdcounty.ca.gov

Michael Zischke Linda Klein Cox, Castle & Nicholson LLP 50 California Street, Suite 3200 San Francisco, CA 94111 <u>mzischke@coxcastle.com</u> Iklein@coxcastle.com

Attorneys for Real Parties in Interest The Eden Hills Project Owner, LLC. and Integral Communities, LLC John E. Ponder Jeffrey W. Forrest Sheppard, Mullin, Richter & Hampton LLP 501 West Broadway, 19<sup>th</sup> Floor San Diego, CA 92101-3598 jponder@sheppardmullin.com jforrest@sheppardmullin.com