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13	UNITED STATES I	
14	NORTHERN DISTRICT OF CALIFORNIA SAN FRANCISCO DIVISION	
15	SANTRANCIS	CODIVISION
16 17 18 19	THE PEOPLE OF THE STATE OF CALIFORNIA, acting by and through Oakland City Attorney BARBARA J. PARKER,  Plaintiff and Real Party in Interest,  v.	Case No.: 3:17-cv-06011-WHA  PLAINTIFF'S RESPONSE TO COURT'S REQUEST FOR COMMENT REGARDING SERVICE OF PROCESS ON ROYAL DUTCH SHELL PLC
20	BP P.L.C., a public limited company of England and Wales, CHEVRON CORPORATION, a	
<ul><li>20</li><li>21</li></ul>	and Wales, CHEVRON CORPORATION, a Delaware corporation, CONOCOPHILLIPS	
	and Wales, CHEVRON CORPORATION, a	
21 22	and Wales, CHEVRON CORPORATION, a Delaware corporation, CONOCOPHILLIPS COMPANY, a Delaware corporation, EXXONMOBIL CORPORATION, a New Jersey corporation, ROYAL DUTCH SHELL PLC, a public limited company of England and	
21 22 23	and Wales, CHEVRON CORPORATION, a Delaware corporation, CONOCOPHILLIPS COMPANY, a Delaware corporation, EXXONMOBIL CORPORATION, a New Jersey corporation, ROYAL DUTCH SHELL PLC, a public limited company of England and Wales, and DOES 1 through 10,	

1 CHEVRON CORP., 2 Third Party Plaintiff, 3 v. 4 STATOIL ASA, 5 Third Party Defendant. 6 THE PEOPLE OF THE STATE OF CALIFORNIA, acting by and through the San 7 Francisco City Attorney DENNIS J. HERRERA, 8 Plaintiff and Real Party in Interest, 9 v. 10 BP P.L.C., a public limited company of England and Wales, CHEVRON CORPORATION, a 11 Delaware corporation, CONOCOPHILLIPS COMPANY, a Delaware corporation, EXXON 12 MOBIL CORPORATION, a New Jersey corporation, ROYAL DUTCH SHELL PLC, a 13 public limited company of England and Wales, and DOES 1 through 10, 14 Defendants. 15 16 CHEVRON CORP., 17 Third Party Plaintiff, 18 v. 19 STATOIL ASA, 20 Third Party Defendant. 21 22 23

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Case No.: 3:17-cv-06012-WHA

PLAINTIFF'S RESPONSE TO COURT'S REQUEST FOR COMMENT REGARDING SERVICE OF PROCESS ON ROYAL DUTCH SHELL PLC

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Plaintiffs the People of the State of California, acting by and through Oakland City Attorney Barbara J. Parker in Case No. 3:17-cv-06011-WHA and San Francisco City Attorney Dennis J. Herrera in Case No. 3:17-cv-06012-WHA ("the People"), respectfully submit this response to the Court's March 23, 2018 Request for Comment. *See* ECF No. 182.<sup>1</sup>

Royal Dutch Shell plc's ("Shell") challenge regarding service of process under Federal Rule of Civil Procedure 12(b)(5), ECF No. 169, does not warrant any change in the Court's handling of the motions to dismiss. Shell's challenge regarding service of process is not simply the result of a technical "snafu" – to the contrary, the People intentionally and correctly served Shell's domestic subsidiary in the State of California because that subsidiary is Shell's "general manager" for purposes of legal process under California law.

First, under Federal Rule of Civil Procedure 12 it would simply be customary to decide Shell's challenge to service of process at the same time as the Court decides the other grounds in Shell's motion to dismiss, including this Court's purported lack of personal jurisdiction over Shell. Rule 12 generally requires defendants to consolidate defenses into a single motion to dismiss. Fed. R. Civ. P. 12(g)-(h). Indeed, many defenses – including insufficient service of process and lack of personal jurisdiction – are waived if not made in an initial consolidated motion. Id. Through these mechanisms, Rule 12 "contemplates the presentation of an omnibus pre-answer motion in which the defendant advances every available Rule 12 defense and objection he may have that is assertable by motion," and a defendant must present defenses "simultaneously" and not in "piecemeal fashion" – "[s]imply stated, the objective of the consolidation rule is to eliminate unnecessary delay at the pleading stage." Charles Alan Wright & Arthur R. Miller, 5C Fed. Prac. & Proc. Civ. § 1384 (3d ed. 2014); see also Remley v. Lockheed Martin Corp., No. C00-2495CRB, 2001 WL 681257, at \*2 (N.D. Cal. June 4, 2001) (Rule 12 requires consolidation of defenses to avoid delay of successive motions).

<sup>&</sup>lt;sup>1</sup> ECF docket numbers referenced in this filing correspond to the docket in Case No. 3:17-cv-06011-WHA.

Second, there is no need to have the Shell service issue determine the schedule because Shell's objection to service of process is without merit. The California Code of Civil Procedure authorizes service on a corporation by delivery of a summons and complaint to "a general manager" of the corporation. Cal. Code Civ. P. § 416.10(b). A similar procedure is separately authorized by California Corporations Code section 2110, which is in turn incorporated into the Code of Civil Procedure through section 416.10(d).

California courts have "adopted a very broad definition of the term 'general manager' for purposes of service of process, finding it to include the domestic sales representative(s) and local distributor(s) of a foreign corporation." *Hatami v. Kia Motors Am., Inc.*, No. SACV 08-226 DOC (MLGx), 2008 WL 4748233, at \*2 (C.D. Cal. Oct. 29, 2008). The rationale for this broad definition is that "every object of the service is obtained when the agent served is of sufficient character and rank to make it reasonably certain that the defendant will be apprised of the service made." *Id.* (quoting *Cosper v. Smith & Wesson Arms Co.*, 53 Cal. 2d 77, 83 (1959)); *Yamaha Motor Co., Ltd. v. Superior Court*, 174 Cal. App. 4th 264, 273 n.9 (2009).

In general, service may be made on the domestic subsidiary of a foreign corporation if (1) the foreign parent is not otherwise "readily available for service in California," and (2) the parent and subsidiary have a "sufficiently close connection" such that the parent derives benefits from the subsidiary's California operations and it is likely that the subsidiary will notify the parent of having received service of process. *See U.S. ex rel. Miller v. Pub. Warehousing Co. KSC*, 636 F. App'x 947, 949 (9th Cir. 2016) (remanding for further factual development concerning the relationship between parent and subsidiary). Service on a domestic subsidiary as the general manager of a foreign parent is appropriate where the parent, through its subsidiary, receives business advantages it would otherwise receive if it conducted its own business in the state. *Id.*; *see also Khachatryan v. Toyota Motor Sales, U.S.A., Inc.*, 578 F. Supp. 2d 1224, 1227 (C.D. Cal. 2008) (service on domestic subsidiary as general manager of foreign parent was sufficient); *Gray v. Mazda Motor of Am., Inc.*, 560 F. Supp. 2d 928, 931 (C.D. Cal. 2008) (same).

Here, the People properly served Shell under this framework by delivering copies of their respective summonses and complaints to the registered statutory agent of Shell's "general manager"

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in California – specifically, Shell's domestic subsidiary, Shell Oil Company. *See* ECF Nos. 150-3, 150-4, 150-5. Again, for purposes of California's service of process rules, a foreign corporation's domestic subsidiary qualifies as the foreign corporation's general manager. *See, e.g., Yamaha*, 174 Cal. App. 4th at 267. Indeed, where a foreign corporation's general manager is served in California, there is no need to resort to service under the Hague Convention. *Id*.

Nonetheless, Shell incorrectly asserts that it cannot be served through a general manager because Shell itself "does not 'transact' business in the State of California and is therefore not subject to service under [California Corporations Code] section 2110." ECF No. 150, 18. Shell says this is because California Corporations Code section 2100 limits the application of section 2110 to "foreign corporations transacting intrastate business," and because, according to Shell, it does not conduct business in California. *Id.* at 18-19. Shell's assertion is irrelevant, however, because California Code of Civil Procedure section 416.10 independently allows a corporation to be served through its general manager, and that provision is not limited by California Corporations Code section 2100.<sup>2</sup> *Compare* Cal. Code Civ. P. 416.10(b) (independently authorizing service on "a corporation" through "a general manager") *with* Cal. Code Civ. P. 416.10(d) (authorizing service on corporations under provisions separately established in California Corporations Code). California Code of Civil Procedure section 416.10 authorizes service on a corporation "by any of" four enumerated methods, only some of which involve service according to the procedures established separately in the California Corporations Code. Cal. Code Civ. P. § 416.10; *Ault v. Dinner for Two, Inc.*, 27 Cal. App. 3d 145, 150 (1972).

In this regard, Shell's reliance on *Cosper v. Smith & Wesson Arms Co.*, 53 Cal. 2d 77 (1959), and *Empire Steel Corp. of Texas, Inc. v. Superior Court*, 56 Cal. 2d 823 (1961), is misplaced. Those cases involved a since-repealed subsection of the California Code of Civil Procedure that made specific reference to corporations "doing business in this State"; such language is not found in the current version of section 416.10. *See Empire Steel Corp.*, 56 Cal. 2d at 828; *Cosper*, 53 Cal. 2d at

<sup>&</sup>lt;sup>2</sup> Shell glosses over the distinction between the procedural service mechanisms authorized by California Code of Civil Procedure 416.10(b) and (d), focusing its argument exclusively on the latter and inaccurately implying in a footnote that the standards are the same.

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82; see also Ault, 27 Cal. App. 3d at 150 (discussing differences between old and new versions of
statute). Moreover, Cosper and Empire Steel focused not on whether "doing business in" California
was a procedural requirement for service on a general manager, but instead on whether foreign
corporations had sufficient contacts with California to authorize the exercise of personal jurisdiction
and comport with due process. Empire Steel Corp., 56 Cal. 2d at 829; Cosper, 53 Cal. 2d at 82. The
new version of this statute, however, "separates service of process from bases of jurisdiction, thereby
limiting service of process to its true function of giving a defendant notice of the pending action and
directing his appearance." Ault, 27 Cal. App. 3d at 149. Shell has separately moved to dismiss the
People's complaints on the basis of personal jurisdiction, and, as such, the sufficiency of its contacts
with California can be addressed in the context of that separate argument for dismissal. The possible
overlap between those inquiries highlights the utility and efficiency, as discussed above, of the Court
considering all motions to dismiss at the same time. But with respect to service of process,
California Code of Civil Procedure section 416.10(b) clearly authorizes service on a foreign
corporation, through a domestic general manager, regardless of whether the foreign corporation is
currently doing business in the state.

Shell also argues that Shell Oil Company cannot be its general manager because Shell Oil Company "has never held express or implied authority to act as [] Shell's agent, including with respect to the production, refining, transport, marketing or sale of fossil fuels . . . in California." ECF No. 150, 19 (quoting ECF No. 150-2 ¶¶ 7, 9). But Shell's argument regarding the scope of Shell Oil Company's authority to act for its parent as a matter of agency law is a straw man that distracts from the underlying rationale of California's rule allowing service on the domestic subsidiary of a foreign parent company – namely, California's interest in ensuring only that the subsidiary served is reasonably likely to apprise the corporate parent of the lawsuit. *Public Warehousing*, 636 Fed. App'x at 949; *Cosper*, 53 Cal. 2d at 83; *Yamaha*, 174 Cal. App. 4th at 273 n.9. "General managers may be domestic distributors, salesmen or advertisers, or customer service liaisons of foreign manufacturers even if the foreign-domestic relationship is 'casual' or 'non-exclusive' as long as the domestic entity provides the foreign entity an open channel for the regular flow of business from the foreign entity into California." *Brighton Collectibles, Inc. v. Winston* 

Brands, Inc., No. 11CV2191-GPC (WMC), 2013 WL 394060, at \*6 (S.D. Cal. Jan. 30, 2013). Here, Shell does not dispute that its domestic subsidiary, Shell Oil Company, is registered to do business in California or that the People delivered copies of their summonses and complaints to the registered statutory agent of that domestic subsidiary. See ECF No. 150-2 ¶¶ 8-9; ECF No. 150-3. Nor does Shell dispute the People's factual allegations regarding Shell subsidiaries' extensive oil industry operations in California, including the production and promotion of fossil fuel products. ECF No. 150-2 ¶¶ 17-18; ECF No. 150-3.

Shell admits, moreover, that it "sets the overall strategy and business principles" for all of its subsidiaries, including Shell Oil Company. See ECF No. 150-2 ¶ 13. That is consistent with the People's complaints, which correctly allege, among other things, that "Shell controls company-wide climate change policies and fossil fuel production." Compls. ¶ 28. And regardless of whether Shell and its major subsidiaries share or do not share employees or management, formally speaking, a close relationship between the parent and its major subsidiaries like Shell Oil Company is nonetheless evident. For example, Shell declarant Linda Szymanski, currently General Corporate Counsel and Company Secretary for Shell, joined the Shell family in 1995 and has served, among other things, as "General Counsel of the Upstream Americas business and Head of Legal U.S. based in the U.SA. from 2014 to 2016." Ms. Szymanski has held "a variety of legal positions within Shell Oil Company in the U.S.A., including Chemicals Legal Managing Counsel and other senior roles in employment, litigation, and commercial practice." Thus while Ms. Szymanksi's declaration may be correct in stating that "[n]one of the officers or employees of Shell Oil Company is on the Board of Directors of Royal Dutch Shell," ECF No. 150-2 ¶ 9, it is also true that Ms. Szymanski herself is a former longtime senior employee of Shell Oil Company and just recently joined the board of Royal Dutch Shell.<sup>5</sup> Shell's 2017 Annual Report, moreover, refers those interested in "investor relations"

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<sup>&</sup>lt;sup>3</sup> Royal Dutch Shell plc, 2017 Annual Report, 71, http://reports.shell.com/annual-report/2017/servicepages/downloads/files/download2.php?file=shell\_annual\_report\_2017.pdf (emphasis added).

<sup>&</sup>lt;sup>4</sup> *Id.* (emphasis added).

<sup>&</sup>lt;sup>5</sup> See Royal Dutch Shell, Board of Directors, https://www.shell.com/about-us/leadership/board-of-directors.html.

both to Royal Dutch Shell plc <u>and</u> Shell Oil Company.<sup>6</sup> Indeed, "it appears there would be ample regular contact between" Shell and Shell Oil Company, and that the "contact would be of sufficient rank and character to make it reasonably certain that [Shell] would be appraised of the service of process" on Shell Oil Company. *Halo Elecs., Inc. v. Bel Fuse Inc.*, No. CIV. C-07-06222 RMW, 2010 WL 2605195, at \*2 (N.D. Cal. June 28, 2010) (service on general manager sufficient). This is not a case like *General Motors Corp. v. Superior Court*, 15 Cal. App. 3d 81 (1971) or *U.S. ex rel. Miller v. Public Warehousing Co. KSC*, 636 F. App'x 947 (9th Cir. 2016), where the plaintiffs did not offer sufficient factual allegations regarding the role of the person served as a general manager within the foreign corporation's overall business.<sup>7</sup>

Fundamentally, Shell does not seriously dispute that Shell Oil Company is a sufficiently important and sophisticated subsidiary to make it likely to inform its ultimate corporate parent of a pending lawsuit for which it received service of process. Such an argument would be untenable, of course, because Shell Oil Company clearly did apprise its corporate parent of the People's cases and, as a result, Shell has long since appeared to defend itself. And, while service of process rules must of course be followed, such rules "should be liberally construed to effectuate service and uphold the jurisdiction of the court if actual notice has been received by the defendant." *Gibble v. Car-Lene Research, Inc.*, 67 Cal. App. 4th 295, 313 (1998) (citing *Pasadena Medi-Ctr. Assocs. v. Superior Court*, 9 Cal. 3d 773, 778 (1973)); *Dill v. Berquist Construction Co.*, 24 Cal. App. 4th 1426, 1436-37 (1994); *Hatami*, 2008 WL 4748233, at \*1; *see also Crowley v. Bannister*, 734 F.3d 967, 975 (9th Cir. 2013) (service of process rules "should be liberally construed so long as a party receives sufficient notice of the complaint"); *Armco, Inc. v. Penrod-Stauffer Bldg. Sys., Inc.*, 733 F.2d 1087, 1089 (4th Cir. 1984) ("When the process gives the defendant actual notice of the pendency of the action, the rules, in general, are entitled to a liberal construction."). Because there is no question that Shell received actual notice of the People's complaints, the applicable service of process rules should be

<sup>&</sup>lt;sup>6</sup> Royal Dutch Shell plc, 2017 Annual Report at 259.

<sup>&</sup>lt;sup>7</sup> "The court may consider evidence outside the pleadings in resolving a Rule 12(b)(5) motion." Fairbank v. Underwood, 986 F. Supp. 2d 1222, 1228 (D. Or. 2013), quoted in Life360, Inc. v. Advanced Ground Info. Sys., Inc., No. 15-CV-00151-BLF, 2015 WL 5612008, at \*8 (N.D. Cal. Sept. 21, 2015).

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1 construed liberally in favor of upholding jurisdiction of the Court. See Khachatryan, 578 F. Supp. 2d 2 at 1227 (service on general manager sufficient, in part, because foreign parent company was in fact 3 put on notice by service on general manager); Gray, 560 F. Supp. 2d at 931 (same). 4 Given that Shell's domestic subsidiary qualifies as its general manager under California law, 5 and that the subsidiary in fact gave Shell notice of the lawsuit, service on Shell was clearly proper. 6 To be sure, the People served their summonses and complaints on defendant BP p.l.c. ("BP") in 7 exactly the same manner used for service on Shell. BP is, like Shell, a foreign corporation. But, 8 unlike Shell, BP has not objected to service of process. Shell's arguments in this regard are 9 unfounded, and they do not provide a justification for any delay in the Court's consideration of the 10 other pending motions to dismiss in this case or the other grounds raised by Shell for dismissal. 11 12 Dated: March 28, 2018 Respectfully submitted, 13 \*\* /s/ Erin Bernstein BARBARA J. PARKER (State Bar #069722) 14 City Attorney MARIA BEE (State Bar #167716) 15 Special Counsel ERIN BERNSTEIN (State Bar #231539) 16 Supervising Deputy City Attorney MALIA MCPHERSON (State Bar #313918) 17 Attorney One Frank H. Ogawa Plaza, 6th Floor 18 Oakland, California Tel.: (510) 238-3601 19 Fax: (510) 238-6500 Email: ebernstein@oaklandcityattorney.org 20 Attorneys for The People 21 \*\* Pursuant to Civ. L.R. 5-1(i)(3), the electronic 22 filer has obtained approval from this signatory. 23 24 \*\* /s/ Matthew D. Goldberg DENNIS J. HERRERA, State Bar #139669 25 City Attorney RONALD P. FLYNN, State Bar #184186 26 Chief Deputy City Attorney YVONNE R. MERÉ, State Bar #173594 27 Chief of Complex and Affirmative Litigation ROBB W. KAPLA, State Bar #238896 28

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#### **CERTIFICATE OF SERVICE**

I hereby certify that on March 28, 2018, I electronically filed the foregoing document using the CM/ECF system which will send notification of such filing to the e-mail addresses registered in the CM/ECF system, as denoted on the Electronic Mail Notice List, and I hereby certify that I have caused to be mailed a paper copy of the foregoing document via the United States Postal Service to the non-CM/ECF participants indicated on the Manual Notice List generated by the CM/ECF system.

s/ Steve W. Berman STEVE W. BERMAN