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	Center of San Diego, and Preserve Wild San	itee					
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	SIERRA CLUB, CENTER FOR	CASE NO.:					
15	BIOLOGICAL DIVERSITY,	{					
16	CLEVELAND NATIONAL FOREST)					
	FOUNDATION, CLIMATE ACTION	}					
17	CAMPAIGN, ENDANGERED	PETITION FOR WRIT OF MANDATE					
18	HABITATS LEAGUE,	IMA CED EILE					
19	ENVIRONMENTAL CENTER OF SAN DIEGO, and PRESERVE WILD) IMAGED FILE					
19	SANTEE,	(CALIFORNIA ENVIRONMENTAL					
20	SANTEE,	QUALITY ACT)					
21	Petitioners,						
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23	v.						
	COUNTY OF SAN DIEGO,						
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		<u>CM-010</u>					
ATTORNEY OR PARTY WITHOUT ATTORNEY (Name, State Bar Josh Chatten-Brown, SBN 243605 Chatten-Brown & Carstens LLP 302 Washington Street, #710, San Diego, O		FOR COURT USE ONLY					
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SUPERIOR COURT OF CALIFORNIA, COUNTY OF SETTEET ADDRESS: 330 W. Broadway							
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CITY AND ZIP CODE: San Diego, CA 9210							
BRANCH NAME: Central Branch CASE NAME: Sierra Club, Center for Biol							
v. County of San Diego							
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1. Check one box below for the case type that		on page 2).					
Auto Tort	Contract	Provisionally Complex Civil Litigation (Cal. Rules of Court, rules 3.400–3.403)					
Auto (22) Uninsured motorist (46)	Breach of contract/warranty (06) Rule 3.740 collections (09)	Antitrust/Trade regulation (03)					
Other PI/PD/WD (Personal Injury/Property	Other collections (09)	Construction defect (10)					
Damage/Wrongful Death) Tort	Insurance coverage (18)	Mass tort (40)					
Asbestos (04)	Other contract (37)	Securities litigation (28)					
Product liability (24) Medical malpractice (45)	Real Property Eminent domain/Inverse	Environmental/Toxic tort (30)					
Other PI/PD/WD (23)	condemnation (14)	Insurance coverage claims arising from the above listed provisionally complex case					
Non-PI/PD/WD (Other) Tort	Wrongful eviction (33)	types (41)					
Business tort/unfair business practice (07	•	Enforcement of Judgment					
Civil rights (08)	Unlawful Detainer Commercial (31)	Enforcement of judgment (20)					
Defamation (13) Fraud (16)	Residential (32)	Miscellaneous Civil Complaint RICO (27)					
Intellectual property (19)	Drugs (38)	Other complaint (not specified above) (42)					
Professional negligence (25)	Judicial Review	Miscellaneous Civil Petition					
Other non-PI/PD/WD tort (35)	Asset forfeiture (05)	Partnership and corporate governance (21)					
Employment Wrongful termination (36)	Petition re: arbitration award (11) Writ of mandate (02)	Other petition (not specified above) (43)					
Other employment (15)	Other judicial review (39)						
2. This case is is is not com	plex under rule 3.400 of the California R	ules of Court. If the case is complex, mark the					
factors requiring exceptional judicial mana							
a. Large number of separately repre		er of witnesses					
 b Extensive motion practice raising issues that will be time-consuming 		with related actions pending in one or more courts ties, states, or countries, or in a federal court					
c. Substantial amount of documenta		postjudgment judicial supervision					
3. Remedies sought (check all that apply): a.	<u> </u>	declaratory or injunctive relief c. punitive					
Number of causes of action (specify): Two		decication of injurious folior ofpuritive					
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6. If there are any known related cases, file a	and serve a notice of related case. (You	may use form CM-015.)					
Date: March 16, 2018 Josh Chatten-Brown	1.	1 CLok					
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	NOTICE						
 Plaintiff must file this cover sheet with the first paper filed in the action or proceeding (except small claims cases or cases filed under the Probate Code, Family Code, or Welfare and Institutions Code). (Cal. Rules of Court, rule 3.220.) Failure to file may result in sanctions. 							
 File this cover sheet in addition to any cover sheet required by local court rule. If this case is complex under rule 3.400 et seq. of the California Rules of Court, you must serve a copy of this cover sheet on all 							
other parties to the action or proceeding. • Unless this is a collections case under rule 3.740 or a complex case, this cover sheet will be used for statistical purposes only.							

INTRODUCTION

- 1. Climate change threatens the future of ecosystems and human populations around the world. California has exercised great leadership in addressing the problem of climate change, but unfortunately the County of San Diego ("County") has not. The County promised in 2011 to adopt a Climate Action Plan ("CAP") to achieve the emissions reduction goals set by state policy, and to do so with reductions in the County. After a challenge by Petitioner Sierra Club, the Superior Court concluded the County's initial CAP was inadequate, and this was affirmed by the Court of Appeal. In 2018, over six years after the initial CAP was promised, the County adopted a revised CAP ("Revised CAP"), which is also inadequate. Rather than seeking to set aside the entire Revised CAP, Petitioners seek only to set aside those offending portions of the Revised CAP and the Supplemental Environmental Impact Report ("SEIR") on which it is based. In addition, Petitioners seek to set aside what is ostensibly a threshold of significance, but is actually a mechanism to allow development not contemplated in 2011 if the applicant promises to obtain offsets, which could include offsets out of the state, and even out of the country.
- 2. This petition challenges certain approvals made by the County on February 14, 2018, in connection with its adoption of the Revised CAP. In 2011, the County adopted a General Plan Update ("GPU") in 2011, including, as Mitigation Measure CC-1.2, a requirement that the County adopt a CAP to mitigate the significant effects of the GPU on increases in emissions of GHGs that the GPU would cause, and to reduce GHG emissions to meet statemandated targets by 2020 and 2030.
- 3. In 2012, the County adopted a CAP. The 2012 CAP did not provide for enforceable reductions in GHG emissions, and it was challenged by Petitioner Sierra Club in Sierra Club v. County of San Diego, case number 37-2012-00101054-CU-TT-CTL. The Superior Court, Hon. Timothy Taylor presiding, ordered the 2012 CAP to be set aside and issued a Writ commanding preparation of a CAP that would comply with the GPU and with the California Environmental Quality Act ("CEQA"), Public Resources Code § 21000, et seq. The

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trial court's decision was affirmed by the Court of Appeal in Sierra Club v. County of San Diego (2014) 231 Cal.App.4th 1152. In 2016, the County Planning and Development staff issued its own threshold of significance for CEQA purposes for GHG emissions, which the Superior Court set aside after Petitioner Sierra Club challenged it as not in conformance with the trial court's Writ in the original case named above.

- 4. On February 14, 2018, the County adopted the Revised CAP, together with amendments to the GPU's mitigation measures for GHG emissions and their climatedestabilizing effects.
- 5. At the same meeting, the County Board of Supervisors also adopted a separate and new procedure for addressing GHG emissions that is applicable to development projects that are inconsistent with the GPU, and that therefore require a General Plan Amendment ("GPA") in order to be permitted.
- 6. The new procedure, referred to herein as "the GPA Procedures," consists of Guidelines for Determining Significance ("Guidelines"), a new Threshold of Significance ("New Threshold"), and a Climate Action Plan Consistency Review Checklist ("Checklist"). Contrary to the original 2011 GPU, which explicitly required reductions in GHG emissions from County operations and from community activities in the unincorporated County areas, the new procedure would allow a development project that requires a GPA to obtain compensating reductions in GHG emissions, commonly referred to as "offsets," from outside the County, and even from outside the United States. In doing so, the applicant may show that the project though inconsistent with the GPU – is consistent with the Revised CAP, and thereby claim that the development project's GHG emissions will have no significant environmental effects. The New Threshold explicitly provides that "[a] proposed project would have a less than significant cumulatively considerable contribution to climate change impacts if it is found to be consistent with the County's Climate Action Plan." A determination of consistency with the Revised CAP, even if based on offsets that are outside the County and that may be unverifiable or unenforceable, would essentially exempt a development project from a separate and independent analysis under CEQA of the development's own GHG emissions, no matter how large the

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development project or how high its GHG emissions levels are, provided only that it can buy what the County considers sufficient offsets from somewhere on the globe.

- 7. The Revised CAP and GPA Procedure also fail to incorporate standards sufficient to ensure that offsets represent real reductions in GHG emissions that would not have occurred in the absence of an offset project. In order to serve as real, enforceable mitigation under CEQA, the GHG reductions required by offsets must be "additional" to reductions that would already have occurred without the offset program. Put another way, offset credits resulting from activities that are legally required by other laws, regulations, or programs, or that would occur anyway for economic or other reasons, do not represent "additional" reductions necessary to counterbalance a project's new GHG emissions. The Revised CAP and the GPA Procedures lack standards sufficient to ensure that offsets are real, enforceable, additional, and otherwise consistent with CEQA's mitigation requirements.
- 8. The Revised CAP and the GPA Procedures further fail to ensure that offset purchases will mitigate GHG emissions, because they defer any judgment regarding the adequacy of a particular offset purchase until issuance of a building permit in other words, until *after* the County has made its discretionary decisions on a project, including any decisions as to whether the project's significant effects have been mitigated in accordance with CEQA. As a result, the Revised CAP and GPA Procedures do not ensure that offset-based mitigation will comply with CEQA.
- 9. The County's actions may allow the climate-destabilizing effects of new development projects, including projects in currently undeveloped rural or back-county areas, to escape CEQA review and mitigation. The County has approved a process that would allow massive new development in San Diego County's rural areas. CEQA requires that government agencies in California may not approve projects that may harm the environment without first performing and making public an analysis of the potential environmental harm that projects such agencies approve may cause, and mitigating any such harm. (Pub. Res. Code §§ 21002, 21002.1.) Notwithstanding this statutory command, the County approved the Guidelines, Threshold, and Checklist without performing an appropriate CEQA analysis.

- 10. This petition is closely related to Petitioner Sierra Club's ongoing challenge in Sierra Club v. County of San Diego, case number 37-2012-00101054-CU-TT-CTL.
- 11. Petitioner Sierra Club has simultaneously filed its Third Supplemental Petition for Writ of Mandate in *Sierra Club v. County of San Diego*, case number 37-2012-00101054-CU-TT-CTL, raising the same CEQA claims alleged by all Petitioners herein. The County, however, has claimed that approval of the Guidelines, New Threshold, and Checklist comprise a new project that is not within the parameters of case number 37-2012-00101054-CU-TT-CTL, or the currently pending Writs issued in that action. Should this Court determine that it has retained jurisdiction to hear the CEQA claims raised in this Petition in the context of case number 37-2012-00101054-CU-TT-CTL, Petitioners will move this Court to consolidate this action with Petitioner Sierra Club's Third Supplemental Petition.
- 12. This is an issue of great public importance and widespread public interest, causing many environmental and community organizations to join together in this challenge to the offshoring of GHG emissions offsets, done without proper CEQA review, and without demonstrating that the offsets are enforceable and additional.

JURISDICTION

13. This Court has jurisdiction over this writ action under §§ 1085 et seq. and 1094 et seq. of the Code of Civil Procedure, and under §§ 21168 and 21168.5 of the Public Resources Code.

PARTIES

14. Petitioner Sierra Club is a national nonprofit organization with more than 822,900 members nationwide, including 179,000 members in California, and approximately 15,300 members in San Diego and Imperial Counties. The Sierra Club is dedicated to: exploring, enjoying, and protecting the wild places of the earth; practicing and promoting the responsible use of the earth's ecosystems and resources; educating and enlisting humanity to protect and restore the quality of the natural and human environment; and to using all lawful means to carry out these objectives. The Sierra Club's concerns encompass climate stabilization, coastal issues

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(including climate change-caused sea level rise), land use, transportation, wildlife and habit preservation, and protection of parks and recreation. The interests that this Petition seeks to further are within the purposes and goals of the Sierra Club.

- 15. Petitioner Center For Biological Diversity (the "Center") is a conservation organization and California non-profit corporation dedicated to the protection of native species and their habitats through science, policy, and environmental law. The Center has approximately 63,000 members worldwide, including residents of San Diego County. The Center has worked for many years to protect imperiled plants and wildlife, open space, air and water quality, and the overall quality of life for people in San Diego County. The Center objected to the adoption of the CAP and Center members will be directly and adversely affected by the CAP.
- 16. Petitioner Cleveland National Forest Foundation ("CNFF") is a group made up of private citizens who believe that action must be taken to protect the remaining undeveloped lands within the forest, as well as those lands whose future may impact the integrity of the wilderness. It is dedicated to preserving land and educating the public. Its goal is to acquire or help to maintain privately held land that is still in its natural state and preserve it in perpetuity. CNFF participated in the County's CAP adoption process.
- 17. Petitioner Climate Action Campaign ("CAC") is a grassroots organization committed to stopping climate change by helping local governments in the San Diego region to pass and carry out successful climate action plans with commitments of 100% clean energy sources by 2035. CAC has worked extensively with local jurisdictions in the San Diego area to draft CAPs and develop policies to reduce GHG emissions. CAC participated in the County's CAP development and adoption process, submitting comments and urging the County to commit to additional measures to reduce driving.
- 18. Petitioner Endangered Habitats League (EHL) is a tax-exempt non-profit California corporation dedicated to the conservation of native ecosystems and to sustainable land use and transportation planning. Since 1991, EHL has engaged in planning partnerships across Southern California and worked to create habitat preserve systems, now threatened by

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climate change. EHL is extremely active in the San Diego region, where many of its members 1 2 3 4 5 6 7 8 9 10

live and enjoy the biological diversity in the area. EHL participated extensively in the

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administrative process before the County, submitting comments at all phases of the approval project, and urging, among other GHG reduction measures, requiring that in newly planned projects, a "fair share" of reductions in vehicle miles traveled ("VMT") occurs, consistent with the regional VMT reductions anticipated by the San Diego Association of Governments' (SANDAG) Regional Transportation Plan/Sustainable Communities Strategy (about 15%), requiring that newly planning development be focused within SANDAG Smart Growth Opportunity Areas, and requiring that a minimum percent of newly planned project GHG emission reductions occur on-site. 19. Petitioner Environmental Center of San Diego is a 501(c)(3) California nonprofit

- organization. Its mission is twofold: to protect and enhance the natural environment through education, advocacy and direct action, and to own and operate accessways on behalf of the public to maximize public access along the coast consistent with sound resource conservation principles. Environmental Center of San Diego participated in the process of CAP development and approval, submitting comments and appearing before the Planning Commission.
- 20. Petitioner Preserve Wild Santee is a volunteer community environmental organization that has worked to protect and enhance Santee and the region's quality of life since 1994 and is committed to preserving natural resources. Members offer input into local land use decisions in an effort to produce better development projects with fewer environmental and fire safety impacts. Preserve Wild Santee has members throughout Santee and San Diego County. Its members will be impacted by the Climate Action Plan. It participated in the administrative process, submitting comments to the County on the Revised CAP and other actions.
- 21. These Petitioners, and each of them, have a direct and beneficial interest in Respondent County of San Diego's compliance with CEQA and all other applicable laws, with the County's own GPU, and with the mitigation measures in the GPU. The maintenance and prosecution of this action will confer a substantial benefit on the public by protecting the public

from the environmental and other harms alleged herein, including but not limited to requiring informed decision-making by the County.

22. The County of San Diego is a public agency under Public Resources Code § 21063. The County is authorized and required by law to hold public hearings, to determine the adequacy of and certify environmental documents prepared pursuant to CEQA, and to take other actions in connection with the approval of projects within its jurisdiction.

BACKGROUND AND STATEMENT OF FACTS

23. Climate change, and the contribution of GHG emissions to that change, is an extremely serious and urgent problem. According to the California Climate Change Center's 2006 First Climate Change Assessment, entitled "Scenarios of Climate Change in California: An Overview" ("Assessment")¹: "Climate change impacts will affect . . . sea-level rise, agriculture, snowpack and water supply, forestry, wildfire risk, public health, and electricity demand and supply. The more that greenhouse gases (GHGs) accumulate in the Earth's atmosphere over the next century, the greater the warming and the more severe and costly the impacts will be. This study considered three future GHG emissions scenarios—low, medium high, and high emissions—and explored associated climate changes through three modern climate models of differing sensitivity to GHG concentrations. Although climate model results are inconclusive as to whether California's precipitation will change over the next century, all climate models show increases in temperature, with the aggregate of several model runs containing a range of warming from 2000 to 2100 from about $+2^{\circ}$ C to about $+6^{\circ}$ C ($+3.6^{\circ}$ F to about $+10.8^{\circ}$ F). Increases in temperature alone would impact the California hydrological cycle, with consequences upon the state's water supply, hydroelectric power supply, agriculture, recreation, and ecosystems. Climate change could produce compounding impacts—for instance, in the San Francisco Bay Delta, heightened sea levels and high river inflows from warmer storms would place levee systems in greater jeopardy of flooding. Some of the most dramatic climate change

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¹ Available from the California Climate Portal site, at http://www.climatechange.ca.gov/climate action team/reports/climate assessments.html

impacts will be experienced as increased frequency and severity of extreme events, such as heat waves, wildfires, flooding, and conditions conducive to air pollution formation." (Assessment, Summary, p.1.)

- 24. On August 3, 2011, the County adopted the GPU, in which the County committed to preparing a climate change action plan with detailed GHG emissions reduction targets and deadlines and "comprehensive and enforceable GHG emissions reduction measures that will achieve' specified quantities of GHG reductions." (Sierra Club, supra, 231 Cal.App.4th at 1156.) The GPU adopted by the County in 2011 committed to achieving a reduction in GHG emissions to the level that existed in 1990 by 2020, pursuant to the Legislature's command in Health and Safety Code section 38550 (often referred to as "AB 32"). Since that time, the Legislature has acted to require a reduction in GHG emissions to 40% below the 1990 level by 2030. (Health and Safety Code section 38566 [often referred to as "SB 32"].)
- 25. As mitigation for the harm to the climate from GHG emissions that would be caused by the GPU, the County adopted Mitigation Measure CC-1.2, which "requires the preparation of a County Climate Change Action Plan." (*Sierra Club*, *supra*, 231 Cal.App.4th at 1159.) On June 20, 2012, the County adopted a CAP and thresholds of significance for determining the significance for CEQA purposes of GHG emissions, as well as an Addendum to the General Plan Update EIR.
- 26. On July 20, 2012, the Sierra Club filed the original Petition for Writ of Mandate in case number 37-2012-00101054-CU-TT-CTL, challenging the County's 2012 CAP and thresholds of significance, alleging that the County had not followed the procedures required by law, and had not conformed to Mitigation Measure CC-1.2 in the GPU. On April 19, 2013, the Superior Court, the Hon. Timothy Taylor presiding, ruled in favor of the Sierra Club, concluding that the 2012 CAP was not properly adopted and violated CEQA. It did not rule on the validity of the thresholds of significance, since that was unnecessary in view of its invalidation of the 2012 CAP. The Court entered Judgment and issued a Writ of Mandate on April 24, 2013. The County promptly appealed.

- 27. In November of 2013, while the County's appeal of this Court's ruling was pending, the County Director of Planning and Development Services released Staff-developed Thresholds of Significance for GHG emissions. On February 18, 2014, the Sierra Club filed a Supplemental Petition for Writ of Mandate challenging the Staff-developed 2013 thresholds of significance, and asking this Court to set them aside until and unless the County complied with the Judgment and Writ. The parties later stipulated to the rescission of the 2013 thresholds, and the County Board of Supervisors rescinded them on April 8, 2015.
- 28. On October 29, 2014, the Court of Appeal affirmed the trial court's ruling. In its opinion, the Court of Appeal stated: "By failing to consider environmental impacts of the CAP and Thresholds project, the County effectively abdicated its responsibility to meaningfully consider public comments and incorporate mitigation conditions." (Sierra Club, supra, 231 Cal.App.4th at 1173.) On May 4, 2015, the Superior Court issued a Supplemental Writ of Mandate ordering the County to demonstrate that it had set aside the CAP, findings, and 2013 Thresholds. The County was also ordered to file in its initial Return to the Writ an estimated schedule for preparing a new CAP and new Thresholds, and for complying with CEQA with regard to those actions. The County filed an initial Return detailing the rescission of the 2013 CAP and Thresholds, and projecting adoption of the CAP and EIR in "Spring 2016-Winter 2017," without mention of the new thresholds.
- 29. In August 2017, the County released a draft Supplemental Environmental Impact Report ("SEIR") for the Revised CAP, and opened a public comment period on the Revised CAP and the draft SEIR, running from August 10, 2017 to September 25, 2017. The Sierra Club submitted comment letters detailing the defects of the CAP on September 25, 2017 (letter to the County's Planning and Development Services), January 16, 2018 (letter to the Planning Commission and the Board of Supervisors), and February 12, 2018 (letter to the Board of Supervisors), raising all issues complained of in this Petition. Center for Biological Diversity, Cleveland National Forest Foundation, Climate Action Campaign, Endangered Habitats League, Environmental Center of San Diego, and Preserve Wild Santee also submitted comment letters raising the issues complained of in this Petition.

- 30. On February 14, 2018, the County Board of Supervisors considered the Revised CAP and its Final Supplemental EIR, along with other documents related to the Revised CAP. These included the Guidelines and the New Threshold, which would allow a project's GHG emissions to be found insignificant for CEQA purposes if the project's land use designation and intensity were consistent with the GPU and CAP, without necessarily quantifying the project's GHG emissions and making their total public, and obviating any requirement by the County to mitigate those emissions.
- 31. The Guidelines also would allow a project that requested a General Plan amendment ("GPA projects") to be found consistent with the Revised CAP if it incorporated design features in the Checklist also included in those Guidelines. GHG emissions that were not prevented by incorporation of these design features could be deemed insignificant for CEQA purposes if the applicant obtained GHG offsets according to a geographic priority list. The geographic priority list requires GHG offsets within the unincorporated County to be sought first, but if none are available, such offsets may be sought in the County as a whole, then anywhere in the State of California, then anywhere in the United States, then anywhere in the world. Further, the County Director of Planning and Development Services is empowered to deem GHG offsets to be unavailable in any geographic tier if they are not economically "feasible" to obtain, with such infeasibility to be shown "to the satisfaction" of the Director. No standards for determining such infeasibility are provided. The Director might be free to determine that offsets in California are economically infeasible if cheaper offsets could be obtained somewhere in Africa or Asia.
- 32. The Guidelines also fail to incorporate standards sufficient to ensure that GHG reductions from offset projects will be real and additional to any reductions that would or might otherwise have occurred. Absent such standards, the Guidelines fail to ensure that mitigation for climate destabilization effects will satisfy CEQA's requirements. Moreover, the Guidelines allow the Director to determine whether offsets constitute sufficient mitigation *after* the County has made its discretionary approval of the project in question. The Guidelines thus fail to ensure

that adequate mitigation is incorporated at the time of project approval, as CEQA requires. (Pub. Res. Code § 21081(a).

- 33. The Supplemental EIR states that virtually no GHG offsets are now available in San Diego County (FSEIR, p. 8-53), thus ensuring that applicants for GPA projects will seek such offsets outside the County, and probably outside the United States, where Petitioners are informed and believe offsets are the least expensive, but are also very difficult to verify and enforce.
- 34. Notwithstanding Petitioners' comments, on February 14, 2018, as set out above, the Board of Supervisors adopted the Revised CAP and certified the final SEIR on the Revised CAP and approved such associated CEQA documents as the Mitigation Monitoring and Reporting Program. Critical to this Petition, the County also adopted the Guidelines, the New Threshold, and the Checklist, which, taken together, the County considered a new project. The County did not certify any CEQA document on this new project. Finally, the County adopted amendments to the GPU that removed the requirement that the CAP have enforceable deadlines, and made other changes to GPU Goal COS-20, to GPU Policy COS-20.1, and to GPU EIR Mitigation Measures CC-1.2, CC-1.7, and CC-1.8. The County also added Mitigation Measure M-GHG-1.
- 35. Petitioners have a beneficial right to, and a beneficial interest in, Respondent's fulfillment of all its legal duties, as alleged herein.
- 36. Petitioners have no plain, speedy, or adequate remedy at law. Unless this Court enjoins and sets aside its action, the County will approve projects with climate change impacts without an adequate, science-based environmental analysis of those impacts, and without adequate, science-based mitigation for those impacts. The climate-altering GHG emissions from these and future such projects, emissions that will remain in the atmosphere and destabilize the climate for decades or centuries, will have lasting and adverse effects on the climate, to the detriment of all residents of San Diego County and the State of California.
- 37. A valid, science-supported assessment under CEQA of the Guidelines, Threshold, and Checklist is necessary to ensure that the effects of GHG emissions are properly evaluated

and mitigated, and to comply with the commitments the County made in the 2011 General Plan Update, but has not been performed.

- 38. The County is currently processing development projects that would require amendments to the GPU in order to allow large commercial or residential development on lands that are not currently designated for such intensive use, including, but not limited to, lands designated as open space, semi-rural, agricultural, and village residential (hereafter referred to as "greenfields"). (A chart of such proposed GPA projects is attached hereto as **Exhibit D**.)
- 39. Failing to enjoin the County actions complained of herein will result in approval of projects that would increase GHG emissions and their climate-destabilizing effects, without imposing real, additional, and enforceable mitigation. Such approvals would, in turn, create the need for individual lawsuits challenging the approval of each such greenfield project, which would not be an efficient use of judicial resources, and would require a significantly larger commitment of resources by Petitioners and other parties who want to ensure that the County will meet its commitment to achieve the GHG emissions reductions required by AB 32 and SB 32, and will not contribute to further climate destabilization.

FIRST CAUSE OF ACTION

Failure to Maintain Internal General Plan Consistency and Violation of Planning and Zoning Laws (Govt. Code §§ 65030.1, 65302)

- 40. All prior paragraphs are fully incorporated by reference here.
- 37. The California Government Code requires local governments to adopt a General Plan, often called the municipal "constitution ... for future development." (*DeVita v. County of Napa* (1995) 9 Cal.4th 763, 773.) Government Code § 65030.1 directs that decisions about growth "should be guided by an effective planning process, including the local general plan." Government Code § 65300.5 requires that the local general plan be "integrated, internally consistent and compatible."

- 41. The addition of Mitigation Measure M-GHG-1 to the County's General Plan is not consistent with the goals and policies of the Plan, making the GPU internally inconsistent. Mitigation Measure M-GHG-1 allows for the purchase and use of out-of-County GHG emissions reductions as offsets for new projects, including development projects that vary from the existing GPU and therefore require General Plan Amendments. The Mitigation Measure is inconsistent and in conflict with General Plan Goal COS-20 and LU-4, and General Plan Policies LU-4.1, COS-2.2, COS-14.1, COS-20.1, COS 20.3, and S-1.1. Those Goals and Policies call for *in*-County GHG reductions and environmental improvement, not *out*-of-County reductions, the environmental benefits of which will be felt only in other areas. The Goals and Policies in no way contemplate offshoring GHG reductions. The County's adoption of Mitigation Measure M-GHG-1 violates the Government Code by making the General Plan internally inconsistent.
- 42. Nor is this internal General Plan inconsistency merely a matter of semantics. In-County GHG reduction programs and projects may produce co-benefits, including the reduction in conventional air pollutant emissions that comes with decreased driving if transit-oriented community plans and projects are carried out, and in-County jobs if such programs as installation of rooftop solar panels or tankless water heaters are undertaken. Out-of-County GHG emissions confer those benefits on other areas.

SECOND CAUSE OF ACTION Violation of the California Environmental Quality Act (Public Resources Code § 21000)

- 43. All prior paragraphs are fully incorporated by reference here.
- 44. The County has failed to prepare and adopt a legally adequate CAP in that the Revised CAP relies for a significant portion of its projected GHG emissions reductions on the obtaining of offsets, which will likely be chiefly obtained from outside the County. Such offsets may be identified through "registries." Offset registries are private market entities that purport to record and list programs or projects that will reduce GHG emissions, whose existence and

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amount of reductions are supposedly verified, and that are not required by other laws or regulations, but are to be carried out for the purpose of creating offsets. The registries facilitate the sale of such GHG emissions reductions to businesses, government agencies, environmental groups, or other entities who wish to use the offsets to meet permit or other legal requirements to reduce their own GHG emissions. The Revised CAP allows offsets to be identified by these private market registries if the registries merely demonstrate their purported competence "to the satisfaction" of the County's Director of Planning and Development Services ("Director"). No criteria are specified for the Director's "satisfaction." In particular, no adequate standards are included to ensure that offset credits represent real, additional reduction of GHGs, enforceable as project conditions at the time of discretionary approval.

- Absent such standards and criteria, the use of such offsets as mitigation for 45. increases in GHG emissions from projects or activities under the Revised CAP violates CEQA's requirement that mitigation measures be additional to any other legal requirement or existing program, and be fully enforceable. (CEQA Guidelines, §§ 15126.4(a) and (c), 15183.5(b)(1)(D)). Moreover, no substantial evidence supports the ability of out-of-County offsets allowed by the Revised CAP to meet those criteria, or the ability of private registries recognized by the Director to list offsets that meet these criteria. In addition, the Revised CAP does not require that the availability of qualified offsets be considered until after a project is approved, resulting in impermissible deferral of mitigation.
- 46. The County has violated CEQA by failing to provide full and legally adequate mitigation for the GHG impacts of the GPU. Although they were purportedly prepared to mitigate the GHG emissions impacts of the GPU, pursuant to GPU Mitigation Measure CC-1.2, the Revised CAP and the Supplemental EIR expressly deny that the CAP is such mitigation. Master Response to Comments number 13 in the final EIR for the Revised CAP states that: "[T]he CAP's GHG reduction measures themselves are not specifically 'mitigation measures' as defined under CEQA, nor are they specifically identified as mitigation in either the 2011 GPU PEIR or the Draft SEIR for the CAP." (FSEIR, p. 8-53.) As a result, the GPU lacks mitigation

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for its GHG emissions impacts on climate destabilization, in violation of CEQA. (Pub. Res. Code §§ 21002, 21081; CEQA Guidelines § 15091.)

- 47. The County has violated CEQA in that Measure T-4.1 of the Revised CAP, a County initiative to invest in programs and projects that will result in GHG reductions, does not conform to CEQA's requirement that mitigation measures be fully enforceable, and the County's claims for its enormous level of GHG emissions reductions are not supported by substantial evidence. The T-4.1 measure, which is denominated a "County initiative" and not a regulation or ordinance, would require the County to identify programs and individual projects that have the potential to reduce GHG emissions, and to select and invest in a sufficient number of such programs and projects to achieve a substantial portion of the total of GHG emissions reductions that the Revised CAP states the County must achieve. The Revised CAP gives as examples of such programs and projects the retrofitting of houses with solar panels, the stocking of the County's own vehicle fleet with non-carbon dioxide-emitting vehicles, and the application of soil enhancers to agricultural land to increase the growth and spread of carbon dioxidesequestering vegetation. However, neither the Revised CAP nor the Supplemental EIR commits the County to the selection of any of these programs or projects, and contains no deadlines or milestones for funding or carrying out any of them. In fact, shortly before adoption of the Revised CAP, County staff stated that they were still performing feasibility studies to determine the cost and cost-effectiveness of possible T-4.1 programs and projects, but gave no definite date for their completion. Such studies, which should have been completed before the Revised CAP was proposed for adoption, show that the County is still uncertain as to what T-4.1 programs and/or projects will be selected, and what criteria will be used to select them. In short, T-4.1 is uncertain and unenforceable, in violation of CEQA Guidelines § 15126.4(a)(2).
- 48. Measure T-4.1 also violates CEQA in that it defers the selection by the County of any of the potential GHG-reducing programs and projects to an unspecified future time and provides no criteria or performance standards for their success, in derogation of CEQA Guidelines § 15126.4(a)(1)(B). Without deadlines for the implementation of projects, or criteria

for their success, the County lacks substantial evidence that Measure T-4.1 will actually decrease GHG emissions, or to what degree. This violates CEQA's requirements for mitigation.

49. The EIR is a document of public accountability. (Laurel Heights Improvement Assn. v. Regents of the University of California (1988) 47 Cal.3d 376, 392.) This SEIR fails that crucial role. The General Plan's Mitigation Measure CC-1.2 requires a CAP that reduces the GHG emissions from County operations by 17% (totaling 23,572 MTCO2e²) and from community activities in the unincorporated County by 9%, measuring from their 2006 levels to the 2020 levels expected to be achieved by the Revised CAP. However, the SEIR does not make clear whether such in-County reductions will actually occur. The combination of allowing the use of out-of-County GHG emissions offsets, together with the reliance on T-4.1 County investments whose identity, efficacy, and completion dates are not specified, makes it impossible to determine whether the Revised CAP will achieve the amounts of GHG emissions reductions within the County that the GPU promised, or whether the bulk of those emissions reductions – assuming they occur at all – will occur outside the County. This is crucial information for both decision-makers and the public, both because the public needs to know whether the County has kept its commitments in the GPU, and because, as alleged above, in-County GHG reductions will often come with co-benefits such as reduced emissions of conventional health-damaging pollutants, and the creation of jobs to carry out GHG reduction programs, such as installing solar panels on rooftops. The public is entitled to know whether the County has chosen an approach to GHG reduction whose co-benefits will occur in the County, or whether those co-benefits will be enjoyed by other areas.

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² "MTCO2e," or "metric tons of carbon dioxide equivalent," is a commonly used measurement for GHG emissions. The climate-destabilizing strength of different GHGs differs widely. To simplify matters, their amounts are usually presented based on a comparison of their climate-destabilizing power to the climate-destabilizing power of carbon dioxide (CO2), the most prevalent GHG. One ton of carbon dioxide emissions is represented as 1 MTCO2e. However, since methane is about 20 times more powerful at climate destabilization as carbon dioxide, one ton of methane is represented as if it were an equivalent amount of carbon dioxide, or 20 MTCO2e, with the "e" standing for "equivalent." The metric scale is used to measure these amounts so that discussions of GHG emissions worldwide will all be in the same measurement unit.

- 50. Further, where mitigation measures may have significant environmental impacts of their own, CEQA requires that those impacts must also be analyzed and disclosed. (CEQA Guidelines § 15126.4(a)(1)(D).) The County has violated CEQA by failing to make such an analysis and disclosure here.
- 51. CEQA requires that an EIR "shall discuss any inconsistencies between the proposed project and applicable general plans, specific plans, and *regional plans*." (CEQA Guidelines § 15125(d), emphasis added.) The EIR violates CEQA by failing to analyze and discuss the consistency of the Revised CAP, and the Guidelines and New Threshold adopted with it, on the Regional Transportation Plan and Sustainable Communities Strategy ("RTP/SCS") prepared by SANDAG under Government Code §§ 65080, et seq. (commonly referred to as "SB 375") for the purpose, inter alia, of using transportation funding and projects to support more compact land uses that reduce GHG emissions through reduction of sprawl and the increased driving sprawl causes. *Cleveland National Forest Foundation v. San Diego Assn of Governments* (2017) 17 Cal.App.5th 413, 430. The County's approval of the Guidelines and the New Threshold may allow the approval of large residential developments in rural areas far from transit, thereby increasing driving and VMT over the amounts assumed by SANDAG in its RTP/SCS. The County's actions foster increases in VMT, but the SEIR does not present an analysis of this growth or of its reasonably foreseeable impacts on the SANDAG plan.
- 52. SANDAG used a computer-based model to estimate the VMT to be expected in the future in the San Diego area. This model used assumptions as to where growth would occur, which assumptions were provided by local governments, including the County. The Guidelines and New Threshold may allow approval of large and significant projects that were *not* in the information contained in the SANDAG model. Yet, despite requests from SANDAG and others, the County did not re-run the SANDAG model using reasonable assumptions as to the new projects whose approval might be made possible by adoption of the Guidelines and New Threshold, to determine whether or not the County's action was consistent with the SANDAG RTP/SCS. This violated CEQA Guidelines § 15125(d).

- 53. In addition to its failure to analyze and discuss the impact on the RTP/SCS that the County's approval of the Guidelines and New Threshold may have, the SEIR also fails as an informational document in that it does not analyze, disclose, or mitigate potential impacts of the Guidelines and New Threshold on potential increased VMT in the County, or on the resultant increase in emissions, both of GHGs and of conventional pollutants, or on the increased use of energy resources in the form of fossil fuel combustion.
- 54. Further, the County adopted Mitigation Measure M-GHG-1 without any CEQA analysis of its effects on the internal consistency of the GPU, despite its obvious potential for conflicts, as outlined above. Appendix G to CEQA specifies that conflict with any applicable land use plan, including the General Plan, may be considered a significant impact that requires analysis. (App. G, Checklist § X.) The County failed to do any such analysis, in clear violation of CEQA.
- 55. The California Supreme Court has called the mitigation and alternatives section "the core of an EIR." (*Citizens of Goleta Valley v. Bd. of Supervisors* (1990) 52 Cal. 3d 553, 564.) Here, the County did not adequately consider mitigation measures for inclusion in the Revised CAP that were proposed by the Sierra Club and others. These included, inter alia, a shift in the use of parking to provide an incentive for reduced driving. The County's failure to adequately analyze such alternative measures, and the County's rejection of such measures without substantial evidence, violated CEQA's mandate that projects with significant impacts should not be approved where mitigation measures are available that would substantially lessen the significant environmental impacts of the projects. (Pub. Res. Code § 21002.)
- 56. The County also violated CEQA by failing to adequately consider alternatives, such as the regional-plan-based alternative approach to the exercise of its land use powers proposed by Petitioner Endangered Habitats League to require that in newly planned projects, a "fair share" of VMT reduction occur, consistent with the regional VMT reductions anticipated by the SANDAG RTP/SCS (about 15%), requiring that newly planning development be focused within SANDAG Smart Growth Opportunity Areas, and requiring that a minimum percent of newly planned project GHG emission reductions occur on-site.

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- 57. The SEIR violates CEQA by making inadequate and dismissive responses to comments from the public and from other governmental agencies. An example is the County's response to comments questioning the analysis of the impact of the Revised CAP, the Guidelines, and the New Threshold of Significance on the SANDAG RTP/SCS. The SEIR evasively responds that it is SANDAG's responsibility to ensure that the region complies with SB 375 through the RTP/SCS, "though it is acknowledged that the County is one of many agencies that comprise the region in helping SANDAG achieve this goal." (FSEIR, p. 8-15.) The response ignores the fact that the RTP/SCS is based on land uses prescribed by local jurisdictions that establish the development patterns that are permitted, and SANDAG has no authority to alter these land uses. The County's response also ignores the elephant-in-the-room fact that the County is such a jurisdiction, having plenary land use authority over 82% of the County's land and, presumably, responsibility for "helping SANDAG" that is proportional to that degree of land use power and authority. An agency must provide "good faith, reasoned analysis" in response to comments on an EIR, per CEQA Guidelines § 15088(c). Here, the County has failed to make such a good faith, reasoned analysis of how its use of its land use power, and its adoption of the Revised CAP, the Guidelines, and the New Threshold of Significance, will "help" or harm SANDAG carry out the RTP/SCS. This violates CEQA.
- 58. Government Code § 65040.12 defines "environmental justice" as "the fair treatment of people of all races, cultures, and incomes with respect [as] to the development, adoption, implementation, and enforcement of environmental laws, regulations, and policies." Here, the County has chosen not to accord such fair treatment to the many minority and low-income residents of the San Diego region. The failure of the County's Revised CAP, Guidelines, and New Threshold to contain enforceable strategies and measures to reduce GHG emissions can reasonably be expected to result in a failure of the Revised CAP to contribute San Diego's fair share of the GHG reductions required by AB 32 and SB 32. The consequences of this failure, such as increased wildfires, more severe and persistent droughts, and scarcer and more expensive water, will fall most heavily on environmental justice populations, just as the consequences of the County's permission for itself and developers to allow the purchase and use

of GHG offsets in other geographic areas will deprive local environmental justice populations of the co-benefits (jobs, reduced conventional air pollutant emissions from driving) of those offsets. The SEIR does not provide a full analysis and disclosure of these impacts on particularly vulnerable populations, in violation of CEQA's mandate of full public disclosure.

59. In each of the respects enumerated above, Respondent County of San Diego has violated its duties under the law, abused its discretion, failed to proceed in the manner required by law, and decided the matters complained of without the support of substantial evidence, all in violation of CEQA.

PRAYER

WHEREFORE, Petitioners pray for relief as follows:

- 1. For an alternative and peremptory writ of mandate commanding Respondent County immediately to vacate and set aside its approvals of the Guidelines, Threshold, Checklist, and Mitigation Measure M-GHG-1 as identified in this Petition as in violation of the Government Code provisions requiring internal consistency in local general plans, and to refrain from relying upon them in any form in the processing of permits for development projects on unincorporated County lands;
- 2. For an alternative and peremptory writ of mandate commanding the County to revise its Climate Action Plan within one year of the date of writ issuance so that the Climate Action Plan and its supporting CEQA analysis fully comply with CEQA and all other applicable laws, including, but not limited to, the inclusion in the Climate Action Plan of verifiable and fully enforceable requirements for reductions in GHG emissions to all state-mandated levels, and deadlines and milestones for achieving the same;
- 3. For an alternative and peremptory writ of mandate commanding the County to file returns to the writ every 90 days detailing the progress being made to comply with CEQA; requiring that the County provide a list within the first 90-day period of all the mitigation measures recommended by members of the public or by County staff that were not incorporated into the Revised CAP, along with the County's evidence that those measures were either

PETITION FOR WRIT OF MANDATE

infeasible or would fail to achieve required emissions reductions; and within 120 days of issuance of the Writ, meet with Petitioners and other stakeholders to discuss adoption of additional mitigation measures that would achieve the emissions reduction goals set forth by the State;

- 4. For costs of this suit;
- 5. For reasonable attorneys' fees; and
- 6. For such other relief as this Court deems just and proper.

DATE: March 16, 2018

Respectfully Submitted,
CHATTEN-BROWN & CARSTENS

By: /s Josh Chatten-Brown
Josh Chatten-Brown
Jan Chatten-Brown
Susan L. Durbin
Attorneys for Petitioners

VERIFICATION

I, George Courser, declare as follows:

I am an officer of the Sierra Club. I have read the foregoing PETITION FOR WRIT OF MANDATE and know the contents thereof, and the same is true of my own knowledge.

I declare under penalty of perjury that the foregoing is true and correct and that this verification was executed on the 16th day of March, 2018 at San Diego, California.

George Courser

EXHIBIT A

Hermosa Beach Office Phone: (310) 798-2400 Fax: (310) 798-2402

San Diego Office Phone: (858) 999-0070 Phone: (619) 940-4522



2200 Pacific Coast Highway, Suite 318 Hermosa Beach, CA 90254 www.cbcearthlaw.com Josh Chatten-Brown Email Address: jrcb@cbcearthlaw.com

Direct Dial: 619-940-4522

March 16, 2018

By U.S. Mail
California Attorney General
600 W. Broadway 1800
San Diego, CA 92101

Re: Challenge to the County of San Diego's Approval of Revised Climate

Action Plan and Supplemental Environmental Impact Report

Honorable Attorney General:

Please find enclosed a copy of the Petition for Writ of Mandate filed to request the San Diego Superior Court order the County of San Diego to set aside the portions of the Revised Climate Action Plan and Supplemental Environmental Impact Report that are inconsistent with the County of San Diego's General Plan and that violate the California Environmental Quality Act.

This Petition is being provided pursuant to the notice provisions of the Public Resources Code. Please contact me if you have any questions.

Sincerely,

Josh Chatter Brown

Enclosure

PROOF OF SERVICE

I am employed by Chatten-Brown & Carstens LLP in the County of Los Angeles, State of California. I am over the age of 18 and not a party to the within action. My business address is 2200 Pacific Coast Highway, Ste. 318, Hermosa Beach, CA 90254. On March 16, 2018, I served the within documents:

LETTER TO THE CALIFORNIA ATTORNEY GENERAL REGARDING PETITION FOR WRIT OF MANDATE

VIA UNITED STATES MAIL. I am readily familiar with this business' practice for collection and processing of correspondence for mailing with the United States Postal Service. On the same day that correspondence is placed for collection and mailing, it is deposited in the ordinary course of business with the United States Postal Service in a sealed envelope with postage fully prepaid. I enclosed the above-referenced document(s) in a sealed envelope or package addressed to the person(s) at the address(es) as set forth below, and following ordinary business practices I placed the package for collection and mailing on the date and at the place of business set forth above.

I declare that I am employed in the office of a member of the bar of this court whose direction the service was made. I declare under penalty of perjury under the laws of the State of California that the above is true and correct. Executed on March 16, 2018, at Hermosa Beach, California 90254.

Cynthia Kellman

Gle

SERVICE LIST

California Attorney General 600 W. Broadway 1800 San Diego, CA 92101

EXHIBIT B

Hermosa Beach Office Phone: (310) 798-2400 Fax: (310) 798-2402

San Diego Office Phone: (858) 999-0070 Phone: (619) 940-4522 Chatten-Brown & Carstens LLP

2200 Pacific Coast Highway, Suite 318 Hermosa Beach, CA 90254 www.cbcearthlaw.com Josh Chatten-Brown Email Address: jrcb@cbcearthlaw.com

Direct Dial: 619-940-4522

March 15, 2018

By U.S. Mail
Ernest J. Dronenburg, Jr.
County Clerk
1600 Pacific Highway, Suite 260
San Diego, CA 92101

Re: Challenge to the County of San Diego's Approval of Revised Climate Action Plan and Supplemental Environmental Impact Report
Sierra Club, Center For Biological Diversity, Cleveland National Forest
Foundation, Climate Action Campaign, Endangered Habitats League,

Environmental Center Of San Diego, and Preserve Wild Santee, Petitioners v.

County Of San Diego

Dear Mr. Dronenburg:

Pursuant to Public Resources Code section 21167.5, please take notice Sierra Club, Center For Biological Diversity, Cleveland National Forest Foundation, Climate Action Campaign, Endangered Habitats League, Environmental Center Of San Diego and Preserve Wild Santee plan to file a petition for writ of mandate requesting the Superior Court order the County of San Diego to set aside the portions of the Revised Climate Action Plan and Supplemental Environmental Impact Report that are inconsistent with the County of San Diego's General Plan and that violate the California Environmental Quality Act. This petition will be filed against the County of San Diego in San Diego Superior Court, 330 West Broadway, San Diego, CA 92101

Sincerely,

Josh Chatten-Brown

PROOF OF SERVICE

I am employed by Chatten-Brown & Carstens LLP in the County of Los Angeles, State of California. I am over the age of 18 and not a party to the within action. My business address is 2200 Pacific Coast Highway, Ste. 318, Hermosa Beach, CA 90254. On March 15, 2018, I served the within documents:

LETTER TO THE CLERK OF THE COUNTY OF SAN DIEGO

VIA UNITED STATES MAIL. I am readily familiar with this business' practice for collection and processing of correspondence for mailing with the United States Postal Service. On the same day that correspondence is placed for collection and mailing, it is deposited in the ordinary course of business with the United States Postal Service in a sealed envelope with postage fully prepaid. I enclosed the above-referenced document(s) in a sealed envelope or package addressed to the person(s) at the address(es) as set forth below, and following ordinary business practices I placed the package for collection and mailing on the date and at the place of business set forth above.

I declare that I am employed in the office of a member of the bar of this court whose direction the service was made. I declare under penalty of perjury under the laws of the State of California that the above is true and correct. Executed on March 15, 2018, at Hermosa Beach, California 90254.

Cynthia Kellman

SERVICE LIST

Ernest J. Dronenburg, Jr. County Clerk 1600 Pacific Highway, Ste. 260 San Diego, CA 92101

EXHIBIT C

1 2 3 4 5 6 7 8	CHATTEN-BROWN & CARSTENS LLP Jan Chatten-Brown (SBN 050275) Josh Chatten-Brown (SBN 243605) Susan Durbin (SBN 81750) 302 Washington Street, #710 San Diego, CA 92103 619-940-4522; 310-798-2400 Fax: 310-798-2402 Attorneys for Petitioner Sierra Club	THE STATE OF CALIFORNIA				
9						
10	FOR THE COUNTY OF SAN DIEGO					
11)				
12	SIERRA CLUB, CENTER FOR	CASE NO.:				
13	BIOLOGICAL DIVERSITY,					
14	CLEVELAND NATIONAL FOREST FOUNDATION, CLIMATE ACTION) NOTICE OF ELECTION TO PREPARE				
15	CAMPAIGN, ENDANGERED	THE ADMINISTRATIVE RECORD				
16	HABITATS LEAGUE, ENVIRONMENTAL CENTER OF SAN) IMAGED FILE				
17	DIEGO, AND PRESERVE WILD	}				
18	SANTEE	(CALIFORNIA ENVIRONMENTAL QUALITY ACT)				
19	Petitioners,					
20	v.					
21	COLDITY OF GAN DIEGO					
22	COUNTY OF SAN DIEGO,					
23	Respondent.					
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Petitioners Sierra Club, Center For Biological Diversity, Cleveland National Forest Foundation, Climate Action Campaign, Endangered Habitats League, Environmental Center Of San Diego, and Preserve Wild Santee hereby give notice pursuant to Public Resource Code section 21167.6 that Petitioners elect to prepare the administrative record in the above-entitled action.

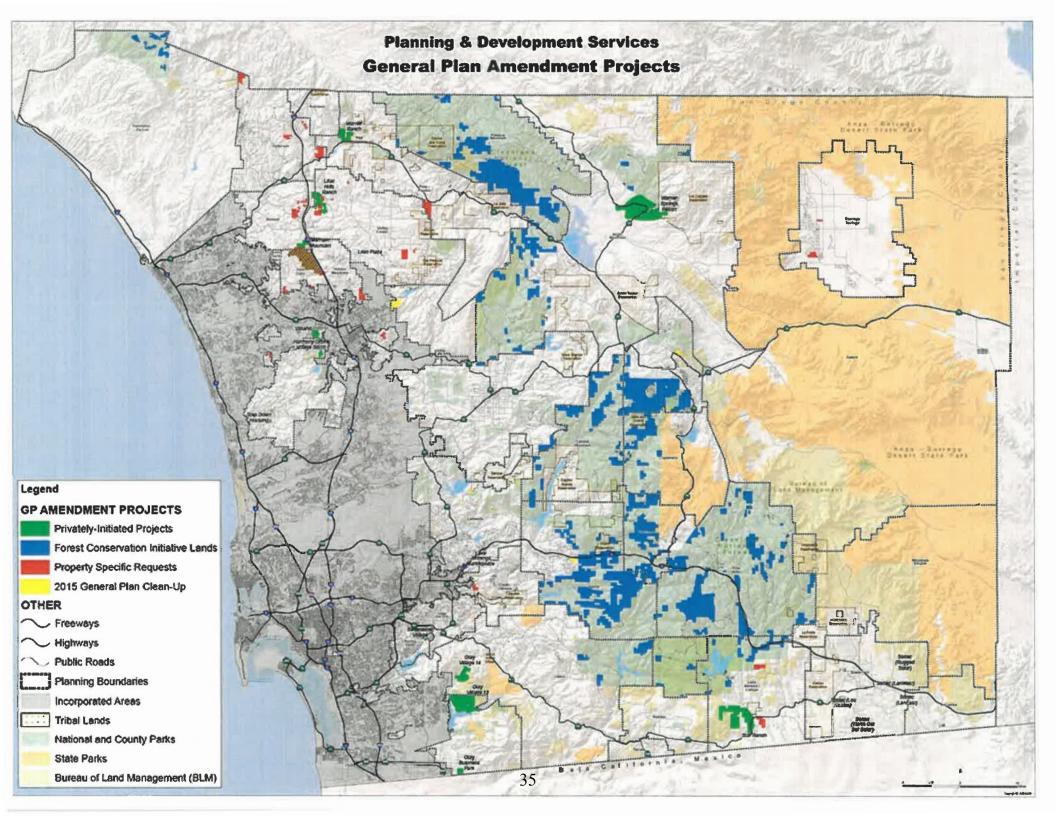
DATE: March 16, 2018

Respectfully Submitted,
CHATTEN-BROWN & CARSTENS

Josh Chatten-Brown
Jan Chatten-Brown
Attorneys for Petitioner

2.

EXHIBIT D



Active General Plan Amendments: Unincorporated San Diego County

Project Name	PM	Dwelling Units	Community	Acres	Applicant			
Privately-Initiated								
Otay Village 13 [GPA-04-003]	D. Campbell	1,938	Otay	1,900	Otay Investments, LLC Stephen Haase, Baldwin &Sons			
Otay Village 14 [GPA-15-004]	D. Campbell	1,713	Otay	1,500	Jackson Pendo Development Corp.			
Star Ranch [GPA-05-008]	D. Campbell	453	Campo/ Lake Morena	2,160	DeVorzon, Barry L.P.			
Warner Ranch [GPA-06-009]	A. Gungle	781	Pala-Pauma	514	Capstone Advisors			
Lilac Hills Ranch [GPA-12-001]	M. Slovick	1,746	Valley Center Bonsall	608	Accretive			
Valiano [GPA-13-001]	B. Ehsan	326	San Dieguito	238	Integral Communities			
Harmony Grove South [GPA-15-002]	M. Smith	453	San Dieguito	111	RCS Harmony Partners			
Sweetwater Place [GPA-14-003]	D. Sibbet	122	Spring Valley	18	Mastercraft Homes			
Lake Jennings Marketplace [GPA-14-005]	D. Sibbet	Commercial	Lakeside	13	South Coast Development			
Warner Springs Resort [GPA-14-006]	D. Sibbet	692	North Mountain	2,495	Pacific Hospitality Group			
Rancho Librado [GPA-14-007]	M. Johnson	56	San Dieguito	26	Mabee			
Newland Sierra [GPA-15-001]	M. Slovick	2,135	Twin Oaks Bonsall	1,985	Newland Communities			
Lilac Plaza [GPA-15-004]	D. Campbell	36 Commercial	Valley Center	7	Jerry Gaughan			
County Initiated								
Forrest Conservation Initiative Lands [GPA-12-004]	B. Citrano	6,245	County-wide	71,700	N/A			
Property Specific Requests [GPA-12-005]	K. Johnston	2,500	County-wide	13,000	N/A			
2015 GP Clean-Up [GPA-14-001]	K. Johnston	TBD	eight communities	680	N/A			